

## UNIFIED FIRE AUTHORITY FINANCE COMMITTEE AGENDA

November 29, 2023, 1:30 p.m.

NOTICE IS HEREBY GIVEN THAT THE UNIFIED FIRE AUTHORITY FINANCE COMMITTEE SHALL ASSEMBLE FOR A MEETING AT 3380 South 900 West, Salt Lake City, UT 84119

THE PUBLIC MAY ATTEND PHYSICALLY OR ELECTRONICALLY VIA ZOOM WEBINAR:  $\underline{https://us06web.zoom.us/j/91681046879?pwd} = \underline{MEtoVmtwRG95ZFYrV0J3TUZtZUNBdz09}$ 

Meeting ID: 916 8104 6879 Password: 8675309

- 1. Call to Order Chair Henderson
- 2. Public Comments

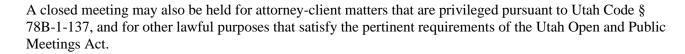
Please limit comments to three minutes each

There are three options for comments during this meeting:

- a. In-Person.
- b. Live during the Webinar by logging in as described above. If you wish to make a comment, select the "Raise Hand" button at the bottom of the screen. You will then be added to the queue and invited to speak.
- c. EMAIL: Public comments will be accepted prior to the meeting via email at <a href="mailto:publiccomment@unifiedfire.org">publiccomment@unifiedfire.org</a> until 7:00 a.m. November 28, 2023. Emailed comments submitted prior to 7:00 a.m. November 28, 2023, will be read or summarized into the record, comments received after the deadline will be forwarded to the UFA Finance Committee, but not read into the meeting record or addressed during the meeting.
- 3. <u>Minutes Approval</u> Chair Henderson A. May 9, 2023
- 4. Review/Approve of Fiscal Year 22/23 Financial Audit CFO Hill
- 5. Review Proposed Exhibit A to the UFA/UFSA Interlocal Agreement for Services for Calendar Year 2024 CFO Hill
- 6. Possible Closed Session

The UFA Finance Committee may consider a motion to enter into Closed Session. A closed meeting described under Utah Code Section 52-4-205 may be held for specific purposes including, but not limited to:

- a. discussion of the character, professional competence, or physical or mental health of an individual;
- b. strategy sessions to discuss pending or reasonably imminent litigation;
- c. strategy sessions to discuss the purchase, exchange, or lease of real property;
- d. discussion regarding deployment of security personnel, devices, or systems; and
- e. investigative proceedings regarding allegations of criminal misconduct.



Re-Opening the Meeting

7. Adjournment – Chair Henderson

#### THE PUBLIC IS INVITED TO PARTICIPATE IN ALL UFA MEETINGS.

In accordance with the Americans with Disabilities Act, UFA will make reasonable accommodation for participation in the meetings. Please call the clerk at least three working days prior to the meeting at 801-743-7213. Motions relating to any of the foregoing, including final action, may be taken at the meeting. This meeting will also be held electronically to allow members of the UFA Finance Committee to participate. This agenda is subject to change with a minimum 24-hour notice.

#### CERTIFICATE OF POSTING

The undersigned, does hereby certify that the above agenda notice was posted on this 28<sup>th</sup> Day of November, 2023 on the UFA bulletin boards, the UFA website <a href="http://www.unifiedfire.org">www.unifiedfire.org</a>, posted on the Utah State Public Notice website <a href="http://www.utah.gov/pmn/index.html">http://www.utah.gov/pmn/index.html</a> and was emailed to at least one newspaper of general circulation with the jurisdiction of the public body.



## UNIFIED FIRE AUTHORITY BOARD FINANCE COMMITTEE MEETING MINUTES

May 9, 2023

Meeting held both electronically via Zoom Webinar/UFA Headquarters

#### **Committee Members Present:**

Council Member Perry
Mayor Silvestrini
Mayor Dahle
Marcus Stevenson
Council Member Henderson
Council Member Buroker

Council Member Henderson Council Member Buroker

Council Member Harris Mayor Weichers

### **Committee Members Absent:**

Council Member Bailey

**Staff:** 

Chief Burchett Cyndee Young
CFO Hill CLO Roberts

**Guests:** 

**Deputy Mayor Kanter** AC Dern Local 1696 Embret Fossum **AC** Pilgrim Makenzie Love AC Robinson Erica Langenfass **Mayor Overson** Mike Greensides Aaron Whitehead Jay Torgersen Jen Bevan Nate Kay Amanda Lawrence Jill Tho Anthony Widdison Nile Easton Kate Turnbaugh Patrick Costin Brad Larson Brian Case Kelly Bird Paul Story **Brooke Burton** Ken Aldridge Rian Andrus Calogero Ricotta Kiley Day Rob Ayres Casey Bowden Kimberly Ruesch Ryan Love **Chad Simons** Kiyoshi Young Scott McNeil Krystal Griffin Clint Mecham Steve Ball Kyle Maurer, Herriman Courtney Samuel Tara Behunin

City

David Chipman, public Lana Burningham

Meeting called to order by Chair Henderson at 8:14 a.m.

### **Public Comments**

Dan DeVoogd

None

Public comment was made available live and with a posted email address

Wade Watkins

### Minutes Approval

Mayor Dahle moved to approve the minutes from the April 10, 2023 Finance Committee Meeting as submitted Mayor Weichers seconded the motion

All voted in favor, none opposed

### **Budget Presentation**

- ♦ Introduction and Profile Chief Burchett/CFO Hill
  - Chief Burchett provided an outline of the upcoming meeting
  - The 4.99% Member Fee increase remains the same and includes:
    - 3% COLA for sworn and 4% for civilians
    - All position market adjustments
    - Projected ambulance billing and extra interest income
    - Healthcare savings
  - Chief reviewed the list of impacts to the budget
  - Outlined are the proposed/planned \$1.4M in cash purchases
  - Included is a \$150,000 1-time purchase of turnouts for the cancer reduction initiative
  - CFO Hill stated that this is the first year using the Cleargov.com web version, which is easier to read online, but has some challenging nuances when in print
    - With this transition to Cleargov.com there are more graphs and charts, and this will become a better tool going forward
  - CFO Hill also reminded the Committee that the actuals are as of the end of February
    - Cleargov.com allows more budgeting detail, as of yet there is no historic comparison data, so the report detail displays more zeros
  - A list of sub-committees is listed, and Chief Burchett asked that Committee Members review these for accuracy
  - Chief Burchett noted that for this year, there are 542 proposed total FTE's
- ♦ Finance Budget Message CFO Hill
  - CFO Hill outlined what is up for adoption today and gave a brief outline of the 5 funds
  - The total budget is \$82.7M; the WL Fund \$3.7M, EM Fund \$3.2M, and 2 Capital Replacement Funds
  - Almost 80% of expenditures are attributed to personnel
  - A 10-year historic comparison is provided as is a General Fund forecast with some growth assumptions
- ♦ Strategic Plan Assistant Chief Pilgrim
  - AC Pilgrim gave a brief overview of the Strategic Plan
  - As Divisions present their budgets, everything they are asking for clearly aligns with these goals
  - A meeting is taking place today to begin the process for the 24/26 Strategic Plan
  - This plan has been a great roadmap and has provided direction to ensure resources are used efficiently and effectively
- ♦ Member Fee & Weighted Voting Chief Burchett & CFO Hill
  - The determination for the Member Fee and the Weighted Voting was adopted in FY18/19
  - It is determined by taking staff costs for the stations first-due area, includes the shared costs and then divides them out proportionately between members
  - Chief Burchett reminded everyone that all members have access to regional services but only pay a portion of the costs
  - Weighted voting will be updated once the budget is adopted, and the data has been received
    - This is based on 50% Member Fee and 50% population
- ♦ 911 Emergency Transport Assistant Finance Director Turnbaugh
  - \$11M is estimated for ambulance revenue this year

- This is up by \$700,000, a 6.8% increase
- Collections are based on three major factors; transport volume, rates, and the payer mix
- The payer mix consist of three groups, that those making payment fall within, Medicare being the largest, insured individuals second, and Medicaid
- All Divisions presented a synopsis of their proposed budgets
- ♦ Office of the Fire Chief Chief Burchett
  - Information Outreach Director of Communications Easton
    - An upgrade from a Specialist to a Staff Captain is requested
    - DOC Easton explained that currently there are 3 Specialists in IO, one would move to Staff Captain
      - This would provide a career ladder within the Division
    - Mayor Dahle asked if this was a necessity or if it was to accommodate a promotion to a higher rank
      - DOC Easton explained that the responsibilities during community events are those fitting of a Captain
    - Mayor Dahle wants to establish positions based on need rather than an opportunity for advancements that don't benefit UFA
      - If there is a need to fill a Captain position, then he is in favor, but if not, Mayor Dahle expressed concern about this mindset being applicable for all positions
    - Chief Burchett stated that it is a necessity to continue to provide leadership at bigger events
      - IO has been making do and career path is important, but this request is not just creating the opportunity for promotion
    - Chair Henderson stated that when creating new positions there is the danger of an organization becoming too top heavy, higher salaries at the top that cause a shift to other pressures within the organization
      - This needs to be watched closely
    - Mayor Dahle pointed out the FTE's are increasing, and the Board needs to be able to defend decisions such as these
    - Chief Burchett assured the Committee that being top heavy is a valid point and it is watched closely, but within this Division, there is a gap in leadership
      - Chief also stated that in 2016 there were seven AC's and 2 Deputy Chiefs, where there are now only 3 AC's
      - There has definitely been a flip to being top lean, but assured the Committee that he is paying attention to this
- ♦ Administration & Planning Assistant Chief Pilgrim
  - Administration Assistant Chief Pilgrim
    - At Mayor Dahle's request, AC Pilgrim gave a brief overview of what the \$240,000 will provide for behavioral health and wellness
      - The intent is to include a 3<sup>rd</sup> party consultant to refine what is currently being done
      - AC Pilgrim explained that since the program began, much has been learned and with the help of the 3<sup>rd</sup> party, the program will run more efficiently
      - The next step would be to hire a program manager to receive calls and help manage the one individual who provides in-house behavioral support and to coordinate efforts with Peer Support as well
      - The grant is diversified into multiple areas and the goal with the one-time money is to help UFA hone-in and make the process more efficient

- Mayor Dahle inquired as to what would happen if we don't get grant, how would we assess the adequacy of the program and would we be understaffed
  - Chief Burchett explained that UFA currently has an in-house clinician which is unique for a fire department
  - If he were to leave, it would be difficult, but this grant money is creating a sustainable program and moving the focus away from the one person we have
  - Independent of whether or not the grant is awarded, we are still providing resources, they
    are just more widely spread out
- UFA sends 600+ sessions per year through EAP, there are over 2,000+ people who access the program
  - This is very challenging, trying to manage behavioral health and finding the most efficient way to do this with this broad legislation
- Mayor Dahle stated that if the grant doesn't happen, this would be at top of the priority funding list
  - He also stated that he would be open to fund however possible to make sure mental health of personnel is covered
  - Shifting money, if necessary, is also an option he is in favor of
- Chief Burchett stated that the hope is to work with legislators to make this a state funded program
- Mayor Stephensen was curious about compliance to HB23 if UFA was not awarded this grant
  - AC Pilgrim ensured the Committee that UFA is in compliance, this grant money would be
    just a boost to the current program and make it more sustainable to meet future demands of
    legislative impact
- Mayor Weichers stated that the Board is willing to fund health and well as top priority
- Fire Prevention Division Chief Larson
  - No questions
- Special Enforcement Division Chief Ball
  - DC Ball presented his request for a full-year investigator rather than borrowing one from Operations for 6-months out of the year as his staff is extremely overworked
  - Council Member Buroker asked as to what overworked looked like
    - DC Ball explained the on-call need for explosive and fire investigation issues and the increased workload with the new hire and lateral background checks that are now conducted
    - Having an additional FTE would allow for more time off between calls
    - Federal response also mandates a 2-person minimum on all bomb responses which will be increasing to 3-person in the 2024 guidelines
    - Only 2 personnel are allowed off per week resulting in a limited amount of leave/vacation hours
    - Staff is getting worn out with the increasing workload over the past 5-years that is not in their job description, thus far Division personnel have managed, but they are getting worn out
      - SLC increased staffing by double and UFA maintains 4-10 day shifts and on-call with no increase in staffing, very lean compared to SLC
  - Further discussion was had regarding overtime, funding from the legislature for equipment, and increases in calls
- ♦ Finance CFO Hill
  - No questions

- ♦ Human Resources HR Director Day
  - No questions
- ♦ Emergency Services Assistant Chief Dern
  - Emergency Operations Assistant Chief Dern
    - No questions
  - Special Operations Division Chief Case
    - No questions
  - Fire Training Division Chief Watkins
    - No questions
  - Emergency Medical Service Division Chief Ayres
    - Chief Burchett explained that interest in being a Paramedic has steadily increased since FY19/20 in response to Mayor Dahle's question
      - Chief also explained that the Paramedic rank is the rank most apt to promote or retire so the work being done to improve these numbers is working
    - In response to a question posed by Mayor Weichers, DC Ayres explained the frequency and reasons for the on-call need for an individual within the Division
      - Often times it is due to discrepancies with the controlled substance tracking recording and accounting issues
      - The goal is to improve the reporting and tracking of controlled substances
  - Urban Search & Rescue Division Chief Case
    - No questions
  - Wildland and Camp Williams Division Chief Widdison
    - No questions
- ♦ Support Services Assistant Chief Robinson
  - Logistics Division Chief Greensides
    - Council Member Buroker asked for clarification as to the budget increase for the aging fleet and if these costs were not built into the budget
      - DC Greensides explained that while they are built into the budget, acquiring the budgeted apparatus and vehicles has become a challenge
      - Many of the orders have been pushed out 2-years due to availability
      - Repair costs have also increased, mechanics were \$90 per hour and are now \$120-\$150 per hour
    - Council Member Buroker also asked as to the routine cleaning of the turnouts as compared to carcinogen exposed cleaning
      - DC Greensides stated that most turnouts are cleaned in-house
      - Costs are maintained within the current budget line, but there are times in which they must go out for specialized repair with contracted providers
      - No further questions
  - Information Technology IT Manger Bowden
    - Council Member Henderson stated that he is hesitant to bring automation in-house because of reliance of how it's been done rather than progressing
    - He appreciates the focus moving forward, and this approach should help save money in the future rather than continuing to add more bodies and the costs associated
    - IT Manager Casey stated brining the automation in-house would allow UFA IT to own the code and be able to own the processes and make improvements to continue to show value and to mitigate that ongoing need for human capital resources
  - Emergency Management Division Chief Mecham
    - No questions

- ◆ Capital Replacement Chief Burchett & CFO Hill
  - The Capital Replacement Plan outlines the \$75M worth of assets, their lifespan, and the plan to replace them
  - This is funded through a contribution from the General Fund and the sale of surplus equipment
  - The intent is to help reduce the swings in the Member Fee by identifying all asset purchases for the next 15-years
  - CFO Hill mentioned that we are 2-years away from the next lease financing
  - In response to a request from Mayor Weichers, CFO Hill stated that a line item showing what was received in previous years from surplus sales is usually included in the budget, but with the new Cleargov.com it was omitted, but will be added back to the budget
    - FY18/19 \$778,000 in surplus
    - FY19/20 \$447,000 in surplus
    - FY20/21 \$183,000 in surplus
    - The department was definitely heavy on equipment, and it took a couple years to correct this
    - With the current supply issues for new equipment, not much has been sold as there will be no turnover until all the new apparatus arrives
- ♦ Closing Chief Burchett
  - Chief Burchett covered the Compensation and Benefits tab which includes retention history, recruitment history, wages, benefit history, etc.
    - The information is provided in response to previous UFA Finance and Board discussions and is now included going forward and for further review

### Deliberation – Chair Henderson

- Mayor Dahle thanked staff for all the work completed and detail included in the budget
- Mayor Stevenson and Chair Henderson agreed

Consensus on Recommendation to the Full Board of Directors to Include Proposed Changes to the Emergency Management Budget – Chair Henderson

Mayor Dahle moved to recommend submitting the proposed budget to the Board of Directors for consideration

Mayor Stevenson seconded the motion

CFO Hill asked that Mayor Dahle include the changes to the EM budget for \$484,000 as presented in the handout for the meeting

Mayor Dahle changed his motion to include the changes for the EM budget into the tentative budget for the Board of Directors for consideration

Mayor Stevenson once again seconded the motion

All voted in favor, none opposed

### **Closed Session**

♦ None

Mayor Dahle moved to adjourn the May 9, 2023 UFA Finance Committee Meeting Mayor Stevenson seconded the motion All voted in favor, none opposed

# TABLE OF CONTENTS For the Year Ended June 30, 2023

ru	ge
NDEPENDENT AUDITORS' REPORT	2
MANAGEMENT'S DISCUSSION AND ANALYSIS	5
BASIC FINANCIAL STATEMENTS GOVERNMENT-WIDE FINANCIAL STATEMENTS Statement of Net Position	
GOVERNMENTAL FUND FINANCIAL STATEMENTS  Balance Sheet – Governmental Funds	16 17
PROPRIETARY FUND FINANCIAL STATEMENTS Statement of Net Position – Proprietary Fund Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Fund Statement of Cash Flows – Proprietary Fund	20
NOTES TO BASIC FINANCIAL STATEMENTS  Note 1 – Organization and Summary of Significant Accounting Policies  Note 2 – Cash and Cash Equivalents  Note 3 – Receivables.  Note 4 – Capital Assets.  Note 5 – Leases  Note 6 – Software-Based Information Technology Arrangements  Note 7 – Compensated Absences  Note 8 – Financed Purchases.  Note 9 – Pension Plan  Note 10 – Defined Contribution Savings Plan  Note 11 – Other Post-Employment Benefits  Note 12 – Related Party Transactions  Note 13 – Transactions Between Funds  Note 14 – Commitments and Contingencies  Note 15 – Subsequent Events	26 28 30 31 31 32 33 40 41 43 44 45
REQUIRED SUPPLEMENTARY INFORMATION  Budgetary Comparison Schedule – General Fund	47 48 49 52
SUPPLEMENTARY INFORMATION Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	56 58

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2023

As management of Unified Fire Authority (UFA), we offer readers of UFA's financial statements this narrative overview and analysis of the financial activities of UFA for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the notes to the financial statements.

#### FINANCIAL AND OPERATIONAL HIGHLIGHTS

UFA's government-wide net position (the amount by which assets and deferred outflows exceeded its liabilities and deferred inflows) as of June 30, 2023, was \$81,457,124. Net position increased \$13,433,260 in 2023 over the previous year's numbers (see table on page 7).

UFA reported combined ending fund balance for governmental funds of \$23,005,351 as of June 30, 2023, (1% increase compared to \$22,832,120 in 2022). The increase is primarily due to excess ambulance and investment revenues as well as cost savings, offset by budgeted use of committed fund balances for capital replacement cash purchases. The total spendable fund balance on June 30, 2023, was \$21,957,582, which represents 24% of total fund expenditures. Of the total spendable fund balance, \$12,970,500 is available for appropriation and spending (unassigned fund balance), \$1,458,457 is assigned for future purchases, and \$3,754,667 is committed, and \$3,773,958 is restricted. Unassigned fund balance includes \$4,021,368 (5% of fiscal year 2023 general fund revenues) required by the State of Utah to be retained as fund balance, leaving a balance of \$8,949,132 available for appropriation. Total unassigned fund balance in 2023 increased \$252,758 (4%). Management believes the current unassigned fund balance to be a good indicator of UFA's positive financial position.

During the fiscal year ending June 30, 2023, UFA station crews responded to 10,957 fire-related calls and 24,902 medical calls, for a total of 35,859 calls (compared to 36,239 total calls in prior year). The average number of calls per station decreased from 1,576 in 2022 to 1,559 in 2023.

UFA's 24,902 medical calls generated 12,702 billable ambulance transports, compared to 11,964 in 2022 (6% increase). Actual ambulance call volume during the year resulted in gross billings of \$25 million (6% increase from \$23.6 million in 2022). The increase resulted from both higher transports as well as an increase in transport base rates. Transport base rates are adjusted annually as allowed by the State of Utah (5% increase compared to prior year). Earned revenues, net of adjustments and allowances, increased 6% to more than \$11 million in the fiscal year ended June 30, 2023. As of year-end, net receivables related to ambulance service were approximately \$2 million.

UFA's Wildland Fund reported wildland fee revenues of \$2.4 million as of June 30, 2023 (22% decrease from 2022). Net increase in net position totaled \$196,303 (13%). Wildfire suppression crews worked in Utah, Arizona, California, Colorado, Idaho, New Mexico, Texas, and Wyoming during the 2023 season.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to UFA's basic financial statements. UFA's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of UFA's finances, in a manner similar to a private-sector business. The statement of net position presents information on all UFA's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of UFA is improving or deteriorating. The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement on an accrual basis. Cash flow from such transactions could impact future fiscal periods.

The government-wide financial statements identify functions of UFA that are principally supported by taxes and intergovernmental revenues, as governmental activities. Revenues designed to recover all or a significant portion of the activity costs are identified as business-type activities. Using resources of 415 field firefighter allocations and operating from 23 stations, UFA provides these governmental activities: fire suppression, fire prevention, training, EMS

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2023

support, hazmat services, arson/bomb investigations, and emergency management conducted primarily within the UFA service area. The business-type activity of UFA is wildfire suppression that is conducted largely outside UFA's service area on a contract basis with other governmental agencies.

Fund financial statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. UFA, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. UFA uses both governmental funds and a proprietary fund.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds in the fund financial statements with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

UFA maintains three major governmental funds: the General fund, the Special Revenue fund, and the Fire Capital Projects fund. UFA also maintains the Emergency Services Capital Projects fund, a non-major governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for these funds.

Proprietary funds (also referred to as "enterprise funds") provide the same type of information as the government-wide financial statements, only in more detail. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes. UFA currently operates a single enterprise fund for wildland fire suppression services.

Notes to the Financial Statements: The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information (RSI): UFA adopts an annual appropriated budget for its funds. Budgetary comparison statements (pages 46-47) have been provided for the general and special revenue funds to demonstrate compliance with the budget. RSI also includes required schedules for other post-employment benefits as well as pension plans (pages 48-53).

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2023

### FINANCIAL ANALYSIS OF UFA AS A WHOLE

#### **Net Position**

As noted earlier, net position may serve over time as a useful measurement to assist with understanding the financial position of UFA. As of June 30, 2023, assets and deferred outflows exceeded liabilities and deferred inflows by \$81,457,124 (an increase of \$13,433,260 over 2022).

#### **Summary of Statement of Net Position** For the Fiscal Years Ended June 30.

	Govern	mental	Busines	s-Type	Total	Primary		
	Activ	ities	Activ	vities	Gove	ernment	Total \$	Total %
	2023	2022	2023	2022	2023 2022		Change	Change
Assets								
Current and other assets	\$ 68,029,529	\$ 113,692,246	\$ 1,365,829	\$ 1,604,659	\$ 69,395,358	\$ 115,296,905	\$ (45,901,547)	-40%
Capital assets	29,876,340	20,225,175	404,458	543,960	30,280,798	20,769,135	9,511,663	46%
Total Assets	97,905,869	133,917,421	1,770,287	2,148,619	99,676,156	136,066,040	(36,389,884)	-27%
Deferred Outflows of Resources	14,608,798	9,934,310	110,327	65,062	14,719,125	9,999,372	4,719,753	47%
Liabilities					<b>)</b>			
Current and other liabilities	5,275,772	4,207,301	182,070	374,622	5,457,842	4,581,923	875,919	19%
Long-term liabilities	27,143,475	20,721,383	10,698	6,964	27,154,173		6,425,826	31%
Total Liabilities	32,419,247	24,928,684	192,768	381,586	32,612,015		7,301,745	29%
Deferred Inflows of Resources	323,698	52,388,282	2,444	342,996	326,142	52,731,278	(52,405,136)	-99%
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Net Position					·			
Invested in capital assets,								
net of related debt	10,997,461	11,876,154	399,856	536,999	11,397,317	12,413,153	(1,015,836)	-8%
Restricted	4,821,727	4,934,674	577,030	330,777	4,821,727		(1,013,000)	-2%
Unrestricted	63,952,534	49,723,937	1,285,546	952,100	65,238,080		14,562,043	29%
Total Net Position	\$ 79,771,722	\$ 66,534,765	\$ 1,685,402	\$ 1,489,099	\$ 81,457,124		\$ 13,433,260	20%
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Current assets increased 5% during the fiscal year ended June 30, 2023. Cash increased nearly \$3 million primarily due to revenues exceeding estimates (ambulance fees and investment income) as well as cost savings. Other current assets decreased over \$1.3 million (receivables decreased \$1,349,561 primarily related to member fees receivable in 2022 and lower Wildland fee receivables in 2023, prepaid decreased \$28,041, and inventory decreased \$64,508).

Other assets decreased over \$47.4 million in 2023, resulting from UFA's net pension asset reported as part of UFA's application of GASB 68 (\$38,928,358 compared to \$86,355,497 in 2022). For more information on pension plans, see Notes 7, respectively.

Capital assets, net of depreciation, increased \$9,511,663 (46%) compared to 2022 because capital additions (\$12,886,903) exceeded depreciation expense (\$3,895,778) during fiscal year 2023. UFA implemented GASB 96 for software subscriptions in 2023, resulting in additional net capital assets totaling \$623,596. For more information on UFA's capital assets, see note 4 on page 29.

As a result of the application of GASB 68, UFA recognizes deferred outflows and inflows of resources related to pensions. Deferred outflows of resources increased from 2022 to 2023 by \$4,719,753. Deferred inflows of resources related to pensions decreased \$52,389,509 as of June 30, 2023.

Current liabilities on June 30, 2023, increased \$875,919 (19%) compared to balances on June 30, 2022. Total accounts payable increased \$806,701 (58%) and accrued liabilities increased \$69,218 (2%) from 2022 to 2023. The leading reason for the increase in payables is rising operational costs and outstanding payables on capital outlay purchases in 2023.

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2023

Total long-term liabilities increased from 2022 to 2023 by nearly \$7.3 million (29%). The net pension liability increased by \$813,170 from 2022 to 2023. Other post-employment benefits (OPEB) liability decreased \$443,966 (24%). Compensated absence liability obligations increased \$222,213 (4%) compared to June 30, 2022. Financed purchase liabilities increased \$5,356,228 (47%) during the fiscal year ending June 30, 2023, resulting from a new issuance of long-term debt (\$8,819,024) offset by principal payments (\$3,462,796). Lease liability obligations decreased \$50,434 from 2022 to 2023 related to lease payments made. For the fiscal year ending June 30, 2023, UFA implemented GASB 96 for softwarebased information technology arrangements (SBITAs), resulting in SBITA liability totaling \$657,527. See Notes 5, 6, 7, 8, 9, and 11 for more information regarding long-term liabilities.

UFA's net investment in capital assets is \$11,397,317 (14% of total net position). Net investment in capital assets decreased \$1,015,836 (9%) in 2023 due to debt issuance and depreciation exceeding capital acquisitions and debt payments. Although UFA's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

Restricted net position decreased \$112,947 (2%) from 2022 to 2023. The decrease resulted primarily from usage of funds from UFA's October 2021 and 2022 debt issuances. Restricted amounts are related to capital acquisitions (\$3,773,958), supplies and equipment inventory (\$988,317) held at UFA's warehouse, and funds paid to vendors prior to receipt of good and/or services (\$59,452).

Unrestricted net position may be used to meet UFA's ongoing financial obligations to citizens and creditors. As of June 30, 2023, unrestricted net position was \$65,238,080 (29% increase over 2022). The increase is mainly due to recognition of GASB 68 activity related to pension obligations (\$8.9 million), excess ambulance and investment revenues and cost

### Summary of Changes in Net Position For the Fiscal Years Ended June 30,

					rimary rnment	
	2023	2022	2023	2022	2023	2022
Program Revenues						
Charges for services	\$ 83,044,255	\$ 77,308,521	\$ 2,764,720	\$ 3,667,923	\$ 85,808,975	\$ 80,976,444
Grants and contributions	787,630	724,278	282,575	49,300	1,070,205	773,578
General Revenues						
Unrestricted net						
investment earnings	792,576	82,103	18,996	-	811,572	82,103
Other	5,230,824	5,003,763	495	1,420	5,231,319	5,005,183
Member contributions	3,076,600				3,076,600	
Total revenues	92,931,885	83,118,665	3,066,786	3,718,643	95,998,671	86,837,308
Program Expenses						
Fire protection services	75,570,767	58,431,866	-	-	75,570,767	58,431,866
Emergency management	3,425,296	2,727,590	-	-	3,425,296	2,727,590
Wildfire protection services	-	-	3,192,899	3,800,129	3,192,899	3,800,129
Interest on long-term debt	375,089	219,521		1,386	375,089	220,907
Total expenses	79,371,152	61,378,977	3,192,899	3,801,515	82,564,051	65,180,492
Excess (deficiency)						
before transfers	13,560,733	21,739,688	(126,113)	(82,872)	13,434,620	21,656,816
Transfers	(322,416)	(260,669)	322,416	260,669		
Change in net assets	13,238,317	21,479,019	196,303	177,797	13,434,620	21,656,816
Net position - beginning	66,534,762	45,025,751	1,489,099	1,311,302	68,023,861	46,337,053
Restatement for change in						
accounting principle	63,151	-	-	-	63,151	-
Increase in inventory	(64,508)	29,992			(64,508)	29,992
Net position - ending	\$ 79,771,722	\$ 66,534,762	\$ 1,685,402	\$ 1,489,099	\$ 81,457,124	\$ 68,023,861

### UNIFIED FIRE AUTHORITY

### ANNUAL FINANCIAL REPORT

# MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2023

Program revenues consist of charges for services as well as grants and contributions. Total combined program revenue in 2023 increased \$5,129,159 from 2023 to 2022. Charges for services include amounts received from those who purchase, use, or directly benefit from or are affected by a program, such as member fees, as well as fees paid for ambulance transport, emergency management, wildland firefighting, etc. Member fees, which account for approximately 75% of UFA's charges for services, rose \$5,523,633 (9.6%) largely as a result of an increase in fees as well as an increase in staffing at three stations approved by the UFA Board. Increases in member fees and ambulance service revenues (discussed in detail below) were offset by decreases in wildland protection fees (\$913,863) due to a slow Wildland season and intergovernmental revenues (\$823,500) for EMAC and COVID-19 reimburements received in 2022 not in 2023. Grants increased \$296,627 primarily due to an increase in grant Wildland mitigation project work performed during 2023.

Ambulance service revenues are the second largest source of revenue for UFA (13% of UFA charges for services in 2023) and continue to provide a significant contribution to UFA's budget. The adjacent table shows ambulance activity for the past five years. Ambulance transport fee collections increased \$659,164 (6%) due to increased base rates set by the State of Utah as well as higher transport volume.

#### Ambulance Service Activity for the Fiscal Years Ended Transports Collections Annual# % Change Annual \$ % Change 6/30/2023 12,702 \$ 11,017,234 6% 6% 6/30/2022 11,964 8% \$ 10,358,070 10% 6/30/2021 11,039 6% \$ 9,402,171 6% 6/30/2020 10,453 16% 1% \$ 8,855,369

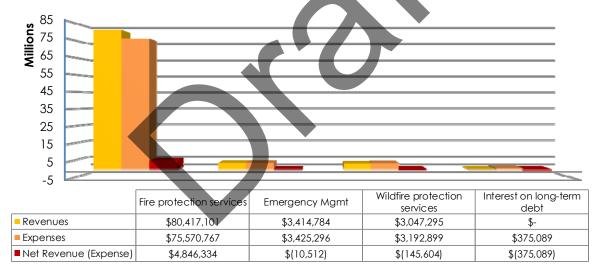
\$ 7,648,224

9%

## Program Expense and Revenue by Activity For the Fiscal Year Ended June 30, 2023

6/30/2019

10,310



Program expenses increased \$17,383,560 (27%) compared to the prior year, due primarily to the net effect of:

- Net personnel cost increases of nearly \$4 million resulting from new full-time allocations, merit raises, and cost of living increase (CPI) offset by vacancies and relief from COVID-19 and deployment staffing.
- More than \$12 million increase in benefit costs related to GASB 68 reporting requirements for pensions (reduction of \$3.8 million in 2023 compared to \$15.9 million reduction in 2022)
- Increase in compensated absences obligation costs (\$222,000) compared to a decrease of nearly \$147,000 in 2022
- Operational costs increased \$760,000 primarily due to State pass-through funding for flood mitigation (\$458,000), noncapital communications equipment purchases using debt proceeds (\$1,020,700), and inflationary growth offset by savings related to prior year projects, including grant expenditures for AFG and CCTA, medical equipment warranty, turnout/PPE clean-for-dirty exchange.

General revenues include all revenues that do not qualify as program revenues, such as investment earnings, gain/loss on sale of capital assets, capital contributions, and other miscellaneous revenues. General revenues increased \$4,032,205 (79%) compared to the previous fiscal year, resulting primarily from UFSA's transfer of \$3,076,600 training property to UFA and investment income generated by rising interest rates and a change in investment strategy to earn interest on operating cash (\$729,469).

### UNIFIED FIRE AUTHORITY

### ANNUAL FINANCIAL REPORT

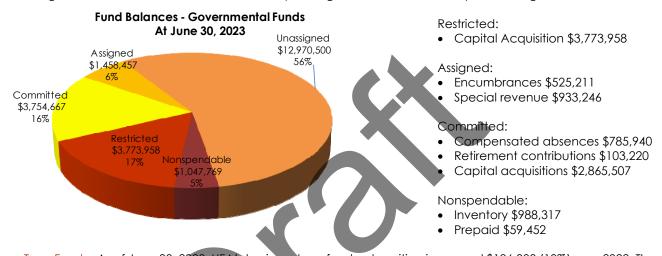
# MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2023

#### **FINANCIAL ANALYSIS OF UFA'S FUNDS**

Governmental Funds: As of June 30, 2023, the aggregate fund balance of UFA's governmental funds increased \$1,627,913 (6%) to \$23,005,351. The increase is primarily due to actual ambulance fee and investment income revenues exceeding budgeted estimates as well as cost savings in personnel and non-personnel.

Approximately 56% of the aggregate fund balance, or \$12,970,500, is unassigned and is available for appropriation by the UFA Board. Unassigned fund balance on June 30, 2023, increased \$252,758 (4%) compared to 2022. Unassigned fund balance includes \$4,021,368 required by the State of Utah to be retained as fund balance (5% of fiscal year 2023 general fund revenues), leaving a balance of \$8,949,132 available for appropriation.

The remaining fund balance is not available for new spending because it has already been obligated:



Business-Type Funds: As of June 30, 2023, UFA's business-type fund net position increased \$196,303 (13%) over 2022. The increase in net position resulted from mitigation grant revenue and higher deployment reimbursement rates. The Wildland program plans to utilize existing net assets for expenses associated with starting up the 2023 wildfire season and reserving funds for vehicle replacement. The division continues to focus on action-oriented and meaningful solutions to mitigate the threat of wildfire. Division resources engage in wildfire prevention and mitigation strategies that improve the resiliency of our communities.

### GENERAL FUND BUDGETARY HIGHLIGHTS.

#### Significant variations in actual results compared to final budget:

- Actual ambulance transport fees exceeded budget by \$525,835 (5%) due to increased transport volume and higher billing rates set by the State of Utah.
- Actual investment income exceeded budget by \$544,606 (871%) due rising interest rates and a change in investment strategy to earn interest on operating cash.
- Staffing vacancies, offset by excess overtime to retain staffing levels, provided savings in actual salaries and benefits expenditures of \$1,721,565 compared to budget.
- Efficient management of operational needs as well as delays in operational and administrative spending resulted
  in cost savings compared to budget of \$801,546: IT equipment and professional services (\$220,000), small equipment
  (\$180,000), travel and training (\$173,000), professional fees and medical services (\$71,000), and telephone and
  internet service (\$70,000).

### Significant differences between the original budget and the final budget:

- \$418,849 increase in member fee revenue related to additional staffing approved by the Board for three stations
- Increases in reimbursements related to USAR deployments and related personnel and support costs (\$204,078)

For detailed budgetary comparison schedules, see the Required Supplementary Information section, beginning on page 46.

#### **CAPITAL ASSET AND DEBT ADMINISTRATION**

Capital Assets: UFA's investment in capital assets on June 30, 2023, was \$30,280,800 (net of \$49,608,837 depreciation). Capital assets increased over \$8.8 million (42%) over the prior fiscal year, due to the fact that 2023 net additions (\$12,886,903) outweighed depreciation/amortization (\$3,998,835).

### Capital Assets, Net of Depreciation As of June 30.

Right to use property & equipment Right to use software subscriptions Building and improvements Computer software & equipment Construction in progress Furniture & equipment Land & improvements Transportation equipment

Government	al A	Activities	Business-Type Activities					Total		
2023		2022		2023	2022			2023		2022
\$ 100,697	\$	149,030	\$	4,549	\$	6,922	\$	105,246	\$	155,952
759,173		623,596		-		-		759,173		623,596
3,320,892		2,539,560		1,447		1,762		3,322,339		2,541,322
1,126,286		590,117		-		-		1,126,286		590,117
11,969,518		6,613,745		-		-		11,969,518		6,613,745
2,889,049		3,072,760		-		-		2,889,049		3,072,760
2,759,510		503,579		-		-		2,759,510		503,579
6,951,216		6,756,384		398,463		535,276		7,349,679		7,291,660
\$ 29,876,341	\$	20,848,771	\$	404,459	\$	543,960	\$ ;	30,280,800	\$ :	21,392,731

Major capital assets for Governmental activities put in service during the year ended June 30, 2023, included:

- Right to use assets related to GASB 96 with aggregate book value of \$356,911
- Deposits on heavy apparatus totaling \$5,514,774
- Light fleet purchased having a total cost of \$990,846
- Fire safety trailer \$175,641
- Medical equipment totaling \$300,914
- Bomb squad equipment funded by the State of Utah \$425,000
- Computer equipment with a total cost of \$812,793
- Communications equipment, including alerting systems and radios, totaling \$858,141
- Training facilities (land & building) donated by UFSA \$3,076,600

For more information on capital assets and depreciation, see Note 4, on page 29.

Long-term Debt: UFA issued long-term debt totaling \$8,819,024 in October 2022 for capital replacement purposes. UFA implemented Governmental Accounting Standards Board (GASB) 96 for Leases in the year ended June 30, 2023. As part of that implementation, UFA recognized \$560,445 in lease obligations.

During the year, UFA made principal and interest payments on long-term debt totaling \$3,891,910. OPEB and compensated absence obligations combined saw a net decrease of \$221,753 in 2023. For more information on UFA's long-term debt, see 5, 6, 7, 8, 9, and 11.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS**

Economic factors continue to impact UFA and the areas we serve. The entities that make up UFA have widely developed and diverse economic sectors with solid growth in taxable sales, construction activity, and household income with a low unemployment rate. Because of this, UFA remains in a strong economic position even though some challenges remain. Concern about elevated inflation, while it has cooled some, may lead to possible choppy waters into 2024. Utah's continued housing challenges and high interest rates do create an economic challenge for residents and impact new growth. Federal government leadership and geopolitical strain also leads to strained consumer confidence. UFA is the largest fire department in the State of Utah. As of June 30, 2023, UFA responds from 24 operating stations serving an estimated 458,000 residents in fifteen municipalities and unincorporated Salt Lake County. UFA has 692 total employees, 485 full-time sworn firefighters and 57 full-time civilian staff.

A complete and updated strategic plan was adopted in December 2017. The three-year plan covered 2018-2020. In January 2021, UFA adopted an updated plan cover 2021-2023.

The Sustaining Goals are:

- Best Practices
- Community and Partner Involvement
- Resilient Culture
- Professional Development
- Well-being of our People

The Key Initiatives are:

- Enhanced Leadership
- Improved Emergency Services Delivery
- Improved Community Involvement
- Improve Behavioral Health

UFA Administration is working closely with its members to develop budgets appropriate to the current economic times. As UFA costs rise, it becomes necessary to assess members' fees. Some members may have limited abilities to meet these rising costs or lack of political will to raise tax revenue to cover such costs. In such situations, it will be necessary to find other ways to meet ongoing costs or reduce programs and service to meet expected levels of revenue. UFA Administration will make appropriate recommendations for cost reductions and revenue enhancements, consistent with the fluctuations and financial pressures on our member entities.

The fiscal year 2023/2024 budget has been approved and includes an average increase of 4.9% to each of the entities' member fee. The member fee increase is being used mainly to cover wages for cost-of living and market adjustments to meet the Board's adopted goal of being in the "top three", to be better prepared to meet minimum staffing overtime, to improve our staffing in Special Enforcement, Information Technology, Information Outreach, and Operations, to cover operational cost increases due to inflation like fuel and dispatch fees, and to improve our payroll/staffing/policy software. UFA continues to work to gain efficiencies in support services.

UFA approved the purchase of \$1.43 million of capital replacement fund assets. This will be used to purchase four Battalion Chief trucks, a service body truck, as well as IT, Special Operations, and Logistics equipment.

UFA continues to support our neighboring states by sending our staff on EMAC and USAR deployments. These employees help fight the wildfires and other natural disasters in these states.

UFA's Finance Committee, Benefits and Compensation Committee, Local 1696 of the International Association of Firefighters, and UFA Administration, are continually working on the long-term plan for wages and benefits of UFA employees. This plan will impact budget outcomes in the future. Wages and benefits comprise approximately 80% of the overall budget.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of UFA's finances for all those with an interest in UFA's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Chief Financial Officer, 3380 South 900 West, Salt Lake City, UT, 84119

# STATEMENT OF NET POSITION June 30, 2023

	Primary Government				
	Governmental	Business-Type	Total		
	Activities	Activities	2023		
ASSETS					
Cash and cash equivalents	\$ 21,771,036	\$ 757,545	\$ 22,528,581		
Restricted cash and cash equivalents	3,904,315	φ /3/,343	3,904,315		
Receivables	2,669,837	316,498	2,986,335		
Inventory	988,317	510,470	988,317		
Prepaid expense	59,452	_	59,452		
Capital assets, net of depreciation	29,876,340	404,458	30,280,798		
Net pension asset	38,636,572	291,786	38,928,358		
TOTAL ASSETS	97,905,869	1,770,287	99,676,156		
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows of resources related to pensions	14,608,798	110,327	14,719,125		
LIABILITIES					
Accounts payable	2,002,895	57,591	2,060,486		
Restricted accounts payable	130,357	627	130,984		
Accrued liabilities	3,142,520	123,852	3,266,372		
Noncurrent liabilities					
Due within one year	8,711,238	2,389	8,713,627		
Due in more than one year	17,625,162	2,214	17,627,376		
Net pension liability	807,075	6,095	813,170		
TOTAL LIABILITIES	32,419,247	192,768	32,612,015		
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows of resources related to pensions	323,698	2,444	326,142		
NET POSITION		000.05/			
Net investment in capital assets	10,997,461	399,856	11,397,317		
Restricted for capital acquisitions	3,773,958	-	3,773,958		
Restricted for inventory	988,317	-	988,317		
Restricted for prepaid expense	59,452	- 1 00 <i>E E 4 /</i>	59,452		
Unrestricted	63,952,534	1,285,546	65,238,080		
TOTAL NET POSITION	\$ 79,771,722	\$ 1,685,402	\$ 81,457,124		

### STATEMENT OF ACTIVITIES Year ended June 30, 2023

		PR	OGRAM REVENU	ES	
Functions/Programs	Charges f Functions/Programs Expenses Services		Operating Grants and Contributions	Capital Grants and Contributions	Net (Expense) Revenue
PRIMARY GOVERNMENT:					
GOVERNMENTAL ACTIVITIES: Fire protection services Emergency management Interest on long-term debt Total governmental activities	\$ 75,570,767 3,425,296 375,089 79,371,152	\$ 80,090,902 2,953,353 - 83,044,255	\$ 289,199 461,431 - 750,630	\$ 37,000 - - - 37,000	\$ 4,846,334 (10,512) (375,089) 4,460,733
BUSINESS-TYPE ACTIVITIES: Wildland protection services Total business-type activities	3,192,899 3,192,899	2,764,720 2,764,720	282,575 282,575	-	(145,604) (145,604)
TOTAL PRIMARY GOVERNMENT	\$ 82,564,051	\$ 85,808,975	\$ 1,033,205	\$ 37,000	\$ 4,315,129
				MARY GOVERNA Business-Type Activities	Total 2023
Changes in net assets: Net (expense) revenue General Revenues:		11	\$ 4,460,733	\$ (145,604)	\$ 4,315,129
Unrestricted net investment ed Miscellaneous Rent			792,576 5,065,208 99,380	18,996 495 -	811,572 5,065,703 99,380
Gain/(loss) on disposal of cap Member contributions Transfers	ital assets		66,236 3,076,600 (322,416)	- - 322,416	66,236 3,076,600 -
Total general revenues		,	8,777,584	341,907	9,119,491
Changes in net position	1		13,238,317	196,303	13,434,620
Net position - beginning Decrease in inventory Cumulative effect of a change in	acounting princ	ciple	66,534,762 (64,508) 63,151	1,489,099 - -	68,023,861 (64,508) 63,151
Net position - ending			\$ 79,771,722	\$ 1,685,402	\$ 81,457,124

### **BALANCE SHEET GOVERNMENTAL FUNDS** June 30, 2023

_		MAJOR FUNDS		_	
	General Fund	Special Revenue Fund	Fire Capital Projects Fund	Nonmajor Governmental Fund	Total 2023
CURRENT ASSETS					
	\$ 16,966,177	\$ 1,661,724	\$ 3,001,748	\$ 141,387	\$ 21,771,036
Restricted cash & cash equivalents	-	-	3,904,315	-	3,904,315
Receivables	2,097,043	257,454	26,923	-	2,381,420
Related party receivables	241,405	3,439	43,573	-	288,417
Inventory	988,317	-	-	-	988,317
Prepaid expense  Due from other funds	59,452	- 133,580	-	-	59,452 133,580
TOTAL ASSETS	20,352,394	2,056,197	6,976,559	141,387	29,526,537
_					
CURRENT LIABILITIES					
Accounts payable	1,072,609	478,154	260,724	3,827	1,815,314
Restricted accounts payable	-		130,357	-	130,357
Related party payable	42,460	105,120	40,000	-	187,580
Accrued liabilities	2,752,603	119,611	-	-	2,872,214
Due to other funds	133,580		-		133,580
TOTAL LIABILITIES	4,001,252	702,885	431,081	3,827	5,139,045
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue	1,213,568	125,000	43,573	_	1,382,141
TOTAL DEFERRED INFLOWS	1,213,568	125,000	43,573		1,382,141
	1,2.1				
TOTAL LIABILITIES AND DEFERRED INFLOWS_	\$ 5,214,820	\$ 827,885	\$ 474,654	\$ 3,827	\$ 6,521,186
FILLID DATA ALIOSO					
FUND BALANCES					
Nonspendable:	000 017				000 017
Inventory	988,317	-	-	-	988,317
Prepaid expense Spendable:	59,452	-	-	-	59,452
Restricted for capital acquisition	_	_	3,773,958	_	3,773,958
Committed for:					
Compensated absences	785,940	-	-	-	785,940
Retirement contributions	82,131	21,089	_	_	103,220
Capital acquisitions	-	-	2,727,947	137,560	2,865,507
Assigned	251,234	1,207,223	-	-	1,458,457
Unassigned - 5% State requirement	4,021,368	-	_	_	4,021,368
Unassigned	8,949,132	_	_	_	8,949,132
TOTAL FUND BALANCES	15,137,574	1,228,312	6,501,905	137,560	23,005,351
-					
TOTAL LIABILITIES, DEFERRED INFLOWS, AND					
FUND BALANCES_	\$ 20,352,394	\$ 2,056,197	\$ 6,976,559	\$ 141,387	\$ 29,526,537

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION Year ended June 30, 2023

Total Fund Balances - Governmental Funds		\$ 23,005,351
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets in governmental activities are not financial resources and therefore are not reported in the governmental funds balance sheet. Capital assets consist of the following:		
Equipment and improvements Accumulated depreciation	81,056,459 (51,180,119)	29,876,340
Some receivables are not available soon enough to pay for the current period's expenditure, and therefore, are reported as unearned in the governmental funds balance sheet.		1,382,141
Pension obligations, including the net pension asset, net pension liability, and deferred inflows and outflows of resources relating to pensions, are not obligations of the current period and, therefore, are not recorded in the fund.		
Net pension asset Deferred outflows of resources relating to pensions Net pension liability Deferred inflows of resources relating to pensions	38,636,572 14,608,798 (807,075) (323,698)	52,114,597
Some liabilities are not due and payable in the current year and therefore are not reported in the governmental funds balance sheet. These liabilities consist of the following:		
Lease obligations SBITA obligations Accrued interest on capital leases Capital leases Related party note payable Compensated absences	(101,703) (657,527) (270,307) (16,884,755) (1,408,478) (5,888,907)	/o./ /o./ ====
Net OPEB obligation	(1,395,030)	 (26,606,707)

Net Position of Governmental Activities

\$ 79,771,722

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES **GOVERNMENTAL FUNDS** Year ended June 30, 2023

			MA	AJOR FUNDS Special	Fi	ire Capital	N	onmajor				
	C		General Fund		Revenue Fund		•	Projects Fund		Governmental Fund		Total 2023
REVENUES												
Member fees	\$	63,157,216	\$	-	\$	-	\$	-	\$	63,157,216		
Ambulance operations		10,832,335		-		-		-		10,832,335		
Fees - Emergency services		-		2,476,469		-		-		2,476,469		
Fees - Other		3,531,856		-		-		-		3,531,856		
Grants and contributions		44,796		336,431		37,000		-		418,227		
Intergovernmental revenues		978,546		476,884		388,000		-		1,843,430		
Reimbursements		1,071,084		-		69,696		-		1,140,780		
Rent income		99,380		-		-		-		99,380		
Investment income		607,106		69,856		115,614		-		792,576		
Other income		105,047		3,616		750		-		109,413		
TOTAL REVENUES		80,427,366		3,363,256	Z	611,060	$\equiv$	-		84,401,682		
EXPENDITURES												
Current												
Salaries and benefits		64,986,984		1,648,744		-		_		66,635,728		
Operations		8,422,696		1,509,940		1,348,481		14,941		11,296,058		
General and administrative		1,519,778		17,595	Υ.	750		-		1,538,123		
Capital outlay		134,387		33,836		9,161,313		123,855		9,453,391		
Debt service		188,061		50,500	7	3,615,423		-		3,803,484		
TOTAL EXPENDITURES		75,251,906		3,210,115	_	14,125,967		138,796		92,726,784		
EXCESS (DEFICIENCY) OF REVENUES												
OVER (UNDER) EXPENDITURES		5,175,460		153,141		(13,514,907)		(138,796)		(8,325,102)		
OTHER FINANCING SOURCES (USES)				•								
Proceeds from issuance of long-												
term debt				_		8,819,024		_		8,819,024		
Proceeds from sale of assets		_		_		66,236		_		66,236		
Transfers in		181,780		_		4,743,082		138,700		5,063,562		
Transfers out		(5,065,498)		(320,480)		1,7 10,002		-		(5,385,978)		
Total other financing sources (uses)	_	(4,883,718)	_	(320,480)		13,628,342		138,700		8,562,844		
Net change in fund balances		291,742		(167,339)		113,435		(96)		237,742		
Fund balances - beginning		14,910,340		1,395,651		6,388,470		137,656		22,832,117		
Decrease in inventory		(64,508)		=		-		-		(64,508)		
Fund balances - ending	\$	15,137,574	\$	1,228,312	\$	6,501,905	\$	137,560	\$	23,005,351		

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year ended June 30, 2023

Net Change in Fund Balances - Total Governmental funds Amounts reported for governmental activities in the Statement of Activities are different because: 337,742

Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current year, these amounts were as follows:

Capital outlay 9,453,392
Depreciation/amortization expense (3,859,334)
Capital asset transfer from member 3,076,600

8,670,658

Net revenues in the Statement of Activities that do not provide current financials resources are not reported as revenues in the funds.

431,572

Pension liabilities do not require current financial resources and therefore are not recorded in governmental funds.

8,759,320

Ine issuance of long-term debt provides current tinancial resources to governmental funds, while repayment of the principal of long-term debt consumes current financial resources to governmental funds. Neither transaction, however, has any net effect on net assets.

Issuance of long-term debt
Accrued interest on long-term debt
Repayment of long-term debt

(8,819,024)

(163,314)

3,899,610 (5,082,728)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds. These activities consist of the following:

Decrease in OPEB liabilities 443,966

Decrease in compensated absences (222,213) 221,753

Changes in Net Position of Governmental Activities

\$ 13,238,317

# STATEMENT OF NET POSITION PROPRIETARY FUND June 30, 2023

		Wildland interprise Fund
ASSETS		
CURRENT ASSETS  Cash and cash equivalents  Receivables  Current assets	\$	757,545 316,498 1,074,043
NONCURRENT ASSETS Capital assets, net of depreciation Net pension asset TOTAL ASSETS	\$	404,458 291,786 1,770,287
DEFERRED OUTFLOWS OF RESOURCES  Deferred outflows of resources related to pensions	\$	110,327
CURRENT LIABILITIES Accounts payable Related party payable	\$	57,591 627
Related party payable Accrued liabilities NONCURRENT LIABILITIES Due within one year Due in more than one year Net pension liability TOTAL LIABILITIES	-\$	2,389 2,214 6,095
DEFERRED INFLOWS OF RESOURCES  Deferred inflows of resources related to pensions	\$	2,444
NET POSITION  Net investment in capital assets  Unrestricted		399,856 1,285,546
TOTAL NET POSITION	\$	1,685,402

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND June 30, 2023

	Wildland Enterprise Fund
OPERATING REVENUES Wildland fees, net of discounts and allowances of \$64,253 Intergovernmental contract fees Fuels mitigation grants Sale of materials	\$ 2,125,429 639,291 282,575 495 3,047,790
OPERATING EXPENSES Salaries and benefits Operations General and administrative Depreciation and amortization  TOTAL OPERATING EXPENSES  LOSS FROM OPERATIONS	2,653,677 393,400 6,320 139,502 3,192,899
NONOPERATING REVENUE (EXPENSE) Interest income	18,996
Income before contributions and transfers	(126,113)
Transfers in	322,416
CHANGE IN NET POSITION	196,303
NET POSITION - BEGINNING	1,489,099
NET POSITION - ENDING	\$ 1,685,402

### STATEMENT OF CASH FLOWS PROPRIETARY FUND June 30, 2023

	Wildland Ent	erprise Fund
CASH FLOWS FROM OPERATING ACTIVITIES		_
Cash received from customers	\$ 3,569,372	
Payments to vendors	(403,428)	
Payments for general and administrative expenses	(6,320)	
Payments to employees	(2,446,779)	
Employee benefits paid	(499,055)	
NET CASH PROVIDED BY OPERATING ACTIVITIES CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers from other fund	322,416	213,790
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES		322,416
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Principal paid on long-term debt	(2,361)	
NET CASH USED IN CAPITAL AND RELATED FINANCING ACTIVITIES		(2,361)
CASH FLOWS FROM INVESTING ACTIVITIES	10.007	
Interest received  NET CASH PROVIDED BY INVESTING ACTIVITIES	18,996	18,996
NET DECREASE IN CASH AND CASH EQUIVALENTS		552,841
CASH AND CASH EQUIVALENTS - BEGINNING		204,704
CASH AND CASH EQUIVALENTS - ENDING		\$ 757,545
RECONCILIATION OF OPERATING INCOME TO NET CASH USED BY OPERATING ACTIVITIES:		
Operating income		\$ (145,109)
Adjustments to reconcile operating loss to net cash used by operating activities:  Depreciation and amortization		139,502
(Increase) decrease in assets:		
Accounts receivable		521,582
Net pension asset and deferred outflows		224,824
		•-
Increase (decrease) in liabilities:		
Accounts payable		(10,028)
Accrued expenses		(182,524)
Net pension liability and deferred inflows		(334,457)
Net cash provided by operating activities		\$ 213,790

NONCASH ACTIVITY

Depreciation for the year ended June 30, 2023, was \$139,502.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Organization

Unified Fire Authority (UFA) was formed July 1, 2004. The political subdivision was organized under an interlocal agreement to provide fire and emergency protection services to its members' jurisdictions. UFA is a separate legal entity, with a seventeen-member board of elected officials, fourteen of which represent the Unified Fire Service Area and three of which represent member municipalities. Board members serve for a specified term and cannot be removed without cause. However, as the members are unable to impose their will and are not financially accountable for UFA, UFA is not reported as a component unit of the members. In January 2021, Herriman and Riverton cities left Unified Fire Service Area and joined UFA as direct members. As of June 30, 2023, UFA members included Unified Fire Service Area (Eagle Mountain, Midvale, Millcreek, Taylorsville, Brighton Township, Copperton Township, Emigration Canyon Township, Kearns Township, Magna Township, White City Township, and unincorporated areas of Salt Lake County); the cities of Cottonwood Heights, Herriman, Holladay, and Riverton; and the Town of Alta.

#### Government-Wide and Fund Financial Statements

Government-wide financial statements (the statement of net position and the statement of activities) report information on all activities of UFA. The effect of interfund activity has been removed from these statements. The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those which are clearly identifiable with a specific program. Program revenues include: (1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given program, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Other items not properly included among program revenues are reported as general revenues.

Fund financial statements present each major individual fund as a separate column. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. UFA segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance.

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. UFA considers ambulance revenues to be available if collected within 60 days of the end of the current fiscal period. Grants associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Governmental funds are those through which most of the governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund is charges to customers for services. Operating expenses for enterprise funds include the cost of service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

UFA has presented the following major governmental funds:

- General Fund the general fund is the main operating fund of UFA, used for all financial resources not
  accounted for in other funds. All general revenues and other receipts that are not restricted by law or
  contractual agreement to some other fund are accounted for in this fund. General operating
  expenditures, fixed charges, and capital improvement costs that are not paid through other funds are
  paid from this Fund.
- Special Revenue Fund the special revenue fund is used to account for funds received and expended for the operation of the Emergency Management function for Salt Lake County.
- Fire Capital Projects Fund this fund is a capital projects fund used to account for funds received and expended for capital replacement for the fire protection divisions of Unified Fire Authority.

UFA's nonmajor governmental fund is a capital projects fund used to account for financial resources to be used for capital replacement for the Emergency Management division of UFA.

UFA also reports the following major proprietary fund:

Enterprise Fund – this fund is used to account for the operations that are financed and operated in
a manner similar to private business enterprises where the intent of the governing body is that the
costs (expenses, including depreciation) of providing goods and services to the general public on
a continuing basis be financed or recovered similarly through user charges; or where the governing
body has decided that periodic determination of revenues eamed, expenses incurred and/or net
income is appropriate for capital maintenance, public policy, management control,
accountability or other purposes. UFA currently operates an enterprise fund for wildland firefighting
services that are contracted to other governmental agencies.

#### Cash and Cash Equivalents

Cash equivalents are highly liquid investments with maturities of three months or less when purchased.

#### Investments

Investments of the Agency are stated at cost, which approximates fair value in accordance with GASB No. 72 Fair Value Measurement and Application.

#### Accounts Receivable

Accounts receivable are generally comprised of reimbursement for member fees, ambulance services, Urban Search and Rescue (USAR), and Wildland operations, which are expected to be paid by private and government entities. Accounts receivable are stated at the amount management expects to collect from outstanding balances. UFA calculates its allowance for doubtful accounts based on historical collection rates.

#### Inventory

Inventory consists principally of items for use within fire stations and ambulances including: cleaning, kitchen, and medical supplies; motor vehicle parts and supplies; personal protective equipment; and small tools. Inventory is valued at replacement cost.

#### Deferred Outflows/Inflows of Resources

In addition to assets, financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Capital Assets

Capital assets, which include building, improvements, land, and various types of equipment, are reported in the government-wide financial statements as well as the proprietary fund financial statements. Capital assets are defined by UFA as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Purchased assets are recorded at historical cost. Donated assets are recorded at fair market value at the date of aift.

Major additions are capitalized while maintenance and repairs, which do not improve or extend the life of the respected assets, are charged to expense. No depreciation is recognized on construction in progress until the asset is placed in service. UFA does not possess any infrastructure. UFA uses certain vehicles and station facilities which are owned by its members and are not reflected in capital assets.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets as follows:

Equipment and furniture, including vehicles

2 – 20 years

Building and improvements

2 – 39 years

#### Compensated Absences

For governmental funds, amounts of vested or accumulated vacation that are not expected to be liquidated with expendable available resources are reported as liabilities in the government-wide statement of net position and as expenses in the government-wide statement of activities. No expenditures are reported for these amounts in the fund financial statements. Vested or accumulated vacation leave is recorded as an expense and a liability as the benefits accrue to the employees and are thus recorded in both the government-wide financial statements and the individual fund statements.

Sick pay amounts are charged to expendifures when incurred. Employees may accumulate sick leave up to 960 hours. Accumulated sick leave exceeding 960 hours at the end of each calendar year is paid to employees, at a rate approved by the UFA Board (60% for 2023). Accumulated sick leave is paid to employees upon retirement, at a rate of 25% of the total accumulated leave. Employees that are terminated for any reasons other than retirement are not paid for accumulated sick leave. The liability for accumulated sick pay amounts is not accrued until an employee becomes eligible for retirement.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems Pension Plan (URS) and additions to/deductions from URS's fiduciary net position have been determined on the same basis as they are reported by URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Use of Estimates in the Preparation of Financial Statements

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### Risk Management

Unified Fire Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets, errors and omissions, and natural disasters for which it carries commercial insurance. UFA also carries commercial workers' compensation insurance. There were no significant reductions in coverage from the prior year, and settlement claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. UFA determines funds to be available of received within 60 days of year end (90 days for intergovernmental revenues).

Non-exchange transactions, in which UFA receives value without directly giving value in return, include grant and donations. On the accrual basis, revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include: timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which UFA must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to UFA on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized.

#### **Expenditure Recognition**

In governmental funds, expenditures are generally recorded when the related liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims/judgments are recorded only when payment is due. Capital asset acquisitions are reported as expenditures, and proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

### Implementation of New Governmental Accounting Standards Board (GASB) Pronouncements

In May 2020, the GASB issued Statement No. 96, Subscription-Based Information Technology Arrangements. The objective is to better meet the information needs of financial statement users by establishing uniform accounting and financial reporting requirements for subscription-based information technology arrangements (SBITAs), improving the comparability of financial statements among governments that have entered into SBITAs, and enhancing the understandability, reliability, relevance, and consistency of information about SBITAs. GASB 96 is effective for periods beginning after June 15, 2023. UFA has implemented GASB 87 in the financial statements for the year ended June 30, 2023. UFA has implemented GASB 96 in the financial statements for the year ended June 30, 2023. As a result of implementing GASB 96, there was a change in beginning net position or fund balance.

## NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED) Net Position/Fund Balances

The difference between assets and deferred outflows and liabilities and deferred inflows is reported as net position on the government-wide financial statements and fund balance on the governmental fund statements. UFA's net position is classified as follows:

- Net investment in capital assets This component of net position consists of UFA's total investment in capital assets, net of accumulated depreciation, reduced by the outstanding debt obligations related to those assets. To the extent debt has been incurred, but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
- Restricted for inventory.— This component of net position consists of net position related to inventory on hand.
- Restricted for prepaid expense This component of net position consists of net position related to funds
  paid to vendors prior to receipt of goods and/or services.
- <u>Unrestricted</u> This component of net position consists of net position that do not meet the definition of "restricted" or "net investment in capital assets". Utah code 10-6-116(4) requires that entities maintain 5% of total general fund revenues as a minimum fund balance. As of June 30, 2023, UFA was required to maintain \$3,658,330 (5% of fiscal year 2023 General fund revenues).

In the governmental fund statements, fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned. Restricted represents those portions of fund balance where constraints placed on the resources are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Committed fund balance represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the UFA Board, such as an appropriation. Assigned fund balance is constrained by the Board's intent to be used for specific purposes, by directive of the Board or Finance Committee. When an expenditure is incurred for purposes for which restricted, committed, assigned and unassigned resources are available, UFA generally uses restricted resources first, followed by committed and assigned resources, before unassigned resources are used.

### NOTE 2 - CASH AND CASH EQUIVALENTS

Cash and cash equivalents consisted of the following at June 30, 2023:

	Activities	Business-Type Activities		Total		
Unrestricted cash - net of outstanding checks	\$ 1,479,288	\$	-	\$	1,479,288	
Public Treasurer's Investment Fund	20,291,748		757,545		21,049,293	
Restricted cash and cash equivalents	 3,904,315		-		3,904,315	
Total cash and cash equivalents	\$ 25,675,351	\$	757,545	\$	26,432,896	

The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the State, and review the rules adopted under the authority of the Utah Money Management Act that relate to the deposit and investment of public funds.

UFA follows the requirements of the Utah Money Management Act in handling its depository and investment transactions. The Act requires depositing of UFA's funds in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 2 - CASH AND CASH EQUIVALENTS (CONTINUED)

#### Deposits

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the local government's deposits may not be recovered. UFA's deposits are insured up to \$250,000 per institution by the Federal Deposit Insurance Corporation. Deposits above \$250,000 are exposed to credit risk. As of June 30, 2023, UFA's deposits had a bank balance of \$1,541,180, of which \$250,000 is insured and \$1,291,180 is uninsured and uncollateralized. Utah State Law does not require deposits to be insured or collateralized. UFA does not have a formal policy for custodial credit risk.

#### Investments

The Money Management Act defines the types of securities authorized as appropriate investments for UFA's funds and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

These statutes authorize UFA to invest in negotiable or nonnegotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Services or Standard & Poor's; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Money Management Act; and the Utah State Public Treasurers' Investment Fund (PTIF).

The Utah State Treasurer's Office operates the PTIF which is available for investment of funds administered by any Utah public treasurer. The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments.

The entire balance has a maturity of less than one year. The PTIF pool has not been rated. The PTIF is reported as a fiduciary fund by the State of Utah in its Comprehensive Annual Financial Report. A copy of the report may be obtained online at <a href="http://treasurer.utah.gov/investor-information/comprehensive-annual-financial-report-cafr/">http://treasurer.utah.gov/investor-information/comprehensive-annual-financial-report-cafr/</a>.

Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments. The PTIF operates and reports to participants on an amortized cost basis. The participant's balance is their investment deposited in the PTIF plus their share of income, gains, and losses net of administration fees which is allocated to each participant on the ratio of each participant's share to the total funds in the PTIF. The participant's monthly investment amount is based upon their average daily balance.

At June 30 and December 31 each year, the fair value of the investments is determined to enable participants (public entities having those year ends) to adjust their investments in the pool. As of June 30, 2023, UFA had \$21,049,293 invested in PTIF which had a fair value of \$21,050,875. The fair value of the PTIF investment pool is approximately equal to the value of the pool shares. The fair value of the PTIF investments is measured using Level 2 inputs as noted below.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 2 - CASH AND CASH EQUIVALENTS (CONTINUED)

Fair Value of Investments

The agency measures its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered value hierarchy as follows:

- Level 1: Quoted prices for identical investments in active markets
- Level 2: Observable inputs other than quoted market prices
- Level 3: Unobservable inputs

Interest Rate Risk is the risk that changes in interest rates will adversely affect the fair value of an investment. UFA manages its exposure to declines in fair value by investment mainly in the PTIF and by adhering to the Money Management Act. The Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. UFA's investment policy limits the term of investments to a maximum maturity that shall not exceed five years in order to manage its exposure to fair value losses arising from increasing interest rates. The investment policy also specifies that UFA's investment portfolio will remain sufficiently liquid to enable UFA to meet all operating requirements which might be reasonably anticipated.

Custodial Credit Risk for investments is the risk that, in the event of a failure of the counterparty, UFA will not be able to recover the value of the investment or collateral securities that are in possession of an outside party. UFA's policy for limiting the credit risk of investments is to comply with the Money Management Act, as previously discussed. All of UFA's investments at June 30, 2023, were with the PTIF and therefore are unrated and are not categorized as to custodial credit risk.

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. UFA's policy for reducing this risk of loss is to comply with the Rules of the Money Management Council, as applicable. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5-10% depending upon the total dollar amount held in the portfolio.

### NOTE 3 - RECEIVABLES

Accounts receivable as of June 30, 2023, consist of the following:

	General Fund	Special Revenue Fund	Capital Projects Fund	Total Governmental Activities	Wildland Enterprise Fund	
Accounts receivable						
Due from other governments	\$ 72,386	\$ 66,459	\$ -	\$ 138,845	\$ 299,060	
Ambulance services	6,320,017	-	-	6,320,017	·	
Accrued revenues	10,954	-	26,923	37,877		
Related party receivable	241,405	3,439	43,573	288,417		
Miscellaneous	5,757		_	5,757		
Total accounts receivable	6,650,519	69,898	70,496	6,790,913	299,060	
Grants receivable	-	190,995	-	190,995	17,438	
Allowance for uncollectible accounts	(4,312,071)			(4,312,071)		
Total Receivables	\$ 2,338,448	\$ 260,893	\$ 70,496	\$ 2,669,837	\$ 316,498	

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

### NOTE 4 - CAPITAL ASSETS

The changes in capital assets for the year ended June 30, 2023, are as follows:

		July 1, 2022	Additions/ Transfers In		Disposals/ Transfers Out		June 30, 2023	
Governmental activities:								
Capital assets not being depreciated:								
Construction in progress	\$	6,613,745	\$	6,785,229	\$	(1,429,456)	\$	11,969,518
Land		416,277		2,270,600				2,686,877
Total capital assets not being depreciated		7,030,022		9,055,829		(1,429,456)		14,656,395
Capital assets being depreciated/amortized:								
Right to use property and equipment		207,279		_		_		207,279
Right to use software subscriptions		764,354		356,911		_		1,121,265
Building and improvements		3,703,902		892,997		_		4,596,899
Computer software and equipment		3,588,988		876,854		_		4,465,842
Furniture and equipment		9,175,656		736,867		(22,131)		9,890,392
Land improvements		294,250		-		-		294,250
Transportation equipment		44,203,089		2,396,901		(775,853)		45,824,137
Total assets being depreciated/amortized		61,937,518		5,260,530		(797,984)		66,400,064
-		7	) <del></del>			, , , , , , , , , , , , , , , , , , , ,		
Less accumulated depreciation/amortization for:								
Right to use property and equipment		(58,249)		(48,333)		-		(106,582)
Right to use software subscriptions		(140,758)		(221,334)		-		(362,092)
Building and improvements	4	(1,164,342)		(111,665)		-		(1,276,007)
Computer software and equipment	7	(2,998,871)		(340,685)		-		(3,339,556)
Furniture and equipment		(6,102,896)		(920,578)		22,131		(7,001,343)
Land improvements	7	(206,948)		(14,669)		<u>-</u>		(221,617)
Transportation equipment		37,446,705)		(2,202,069)		775,853		(38,872,921)
Total accumulated depreciation	-	48,118,769)		(3,859,333)		797,984		(51,180,118)
Total capital assets being depreciated, net		13,818,749		1,401,197				15,219,946
Total capital assets, net	\$	20,848,771	\$	10,457,026	\$	(1,429,456)	\$	29,876,341
Business-Type activities:								
Capital assets being depreciated/amortized:								
Right to use equipment		9,295		-		-		9,295
Building and improvements		3,152		-		-		3,152
Furniture and equipment		17,000		-		-		17,000
Transportation equipment		2,004,581				-		2,004,581
Total assets being depreciated/amortized		2,034,028	-	_				2,034,028
Less accumulated depreciation/amortization for:								
Right to use equipment		(2,373)		(2,373)		-		(4,746)
Building and improvements		(1,390)		(315)		-		(1,705)
Furniture and equipment		(17,000)		-		-		(17,000)
Transportation equipment		(1,469,305)		(136,814)		<u> </u>		(1,606,118)
Total accumulated depreciation/amortization		(1,490,068)		(139,502)				(1,629,569)
Total capital assets, net	\$	543,960	\$	(139,502)	\$	_	\$	404,459

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 4 - CAPITAL ASSETS (CONTINUED)

Depreciation and amortization charged for the year ended June 30, 2023:

Fire protection services Emergency services Wildland services

	Activities	ctivities				
\$	3,562,547	\$ -				
	296,786	-				
		139,502				
\$	3,859,333	\$ 139,502				

#### NOTE 5 - LEASES

UFA is lessee under multiple lease agreements involving property and equipment. Rent expense during the fiscal year ended June 30, 2023, totaled \$58,975. The following is a summary of transactions affecting lease obligations for the fiscal year ended June 30, 2023:

	<b>Beginning</b>		Incre	Increases		(Decreases)		<u>Ending</u>	
Governmental	\$	149,776	\$	_	\$	(48,073)	\$	101.703	
Business-Type		6,964	T			(2,361)	_	4,603	
Total Lease Obligations	\$	156,740	\$	- 3	\$	(50,434)	\$	106,306	

Payments remaining at June 30, 2023 are:

	Gov	er <b>nme</b> ntal	Busin	ess-Type
Lease to use property for placement of communications				
tower equipment with payments through April 2024	\$	5,476	\$	-
Lease to use copy equipment with payments through				
June 2024		13,098		-
Lease to use postage equipment with payments through		0.150		
March 2025		3,158		-
Lease to use copy equipment with payments through May 2025		43.617		4,603
Lease to use property for placement of communications		.0,017		.,000
tower equipment with payments through May 2031		36,354		
	\$	101,703	\$	4,603

As of June 30, 2023, assets recorded under the outstanding leases include equipment and property having value of \$216,574, with \$111,328 of accumulated amortization. Amortization, included with depreciation on the financial statements, was \$50,706 for the year ended June 30, 2023.

The following is a schedule by years of future minimum payments required under the leases together with their present value as of June 30, 2023:

		Governmental			Business-Type					
	Principal	Interest	Total	Principal	Interest	Total				
2024	47,460	800	48,260	2,389	42	2,431				
2025	26,843	392	27,235	2,214	14	2,228				
2026	4,535	215	4,750	-	-	-				
2027	4,574	176	4,750	-	-	-				
2028-2031	18,291	311	18,602			-				
Total minimum lease										
payments	\$ 101,703	\$ 1,894	103,597	\$ 4,603	\$ 56	4,659				
Less amount representing	g interest		(1,894)			(56)				
Present value of minimu	m lease paymen	ts								
(including \$49,849 class	sified as current)		\$ 101,703			\$ 4,603				

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 6 - SOFTWARE-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITAS)

UFA has entered into multiple software-based information technology agreements (SBITAs). Subscription expense during the fiscal year ended June 30, 2023, totaled \$264,144. The following is a summary of transactions affecting SBITA obligations for the fiscal year ended June 30, 2023:

	Beginning		<u>Increases</u>		(Decreases)		<u>Ending</u>	
Governmental	\$	560,445	\$	349,211	\$	(252,129)	\$	657,527
Business-Type								
Total SBITA Obligations	\$	560,445	\$	349,211	\$	(252,129)	\$	657,527

Payments remaining at June 30, 2023 are:

	Gov	ernmental
Software subscription for incident reporting with payments through December 2026 Software subscription for telephones with payments through March 2027 Software subscription for EMS training with payments through June 2024	\$	410,814 183,996 62,717
	\$	657,527

As of June 30, 2023, assets recorded under the outstanding SBITAs have value of \$1,121,265 with \$362,092 of accumulated amortization. Amortization, included with depreciation on the financial statements, was \$221,334 for the year ended June 30, 2023.

The following is a schedule by years of future minimum payments required under the SBITAs together with their present value as of June 30, 2023:

	Governmental								
	Principal	Interest		Total					
2024	207,675	800		208,475					
2025	147,410	392		147,802					
2026	149,928	215		150,143					
2027	152,514	176		152,690					
Total minimum									
subscription payments	\$ 657,527	\$ 1,583		659,110					
Less amount representing	interest			(1,583)					
Present value of minimum	subscription p	ayments							
(including \$207,675 class	sified as curren	t)	\$	657,527					

#### NOTE 7 - COMPENSATED ABSENCES

The changes in compensated absences for the year ended June 30, 2023, are as follows:

	<b>Beginning</b>	<u>Increases</u>	(Decreases)	<u>Ending</u>
Vacation Sick leave	\$ 5,026,781 639,913	\$ 3,617,997 2,097,920	\$ (3,378,242) (2,115,462)	\$ 5,266,536 622,371
Total compensated absences				
(including \$2,114,921 classified as current)	\$ 5,666,694	\$ 5,715,917	\$ (5,493,704)	\$ 5,888,907

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 8 - FINANCED PURCHASES

The following is a summary of transactions affecting capital lease obligations for the fiscal year ended June 30, 2023:

	<u>Beginning</u>	Increases	(Decreases)	<u>Ending</u>
Governmental	\$ 11,528,526	\$ 8,819,024	\$ (3,462,796)	\$ 16,884,754
Business-Type				
Total Capital Lease Obligations	\$ 11,528,526	\$ 8,819,024	\$ (3,462,796)	\$ 16,884,754

UFA's outstanding capital leases from direct borrowings contain a provision that in event of default, outstanding amounts become immediately due if UFA is unable to make payment. Under the terms of all leases, UFA will gain ownership at the time of its last lease payment. Principal remaining at June 30, 2023 is:

Capital lease collateralized by a bomb suit, medical equipment, thermal	
imaging cameras, stretchers, light fleet and apparatus, IT equipment, and a building improvement, bearing interest at 2.88% with annual principal and interest payments of \$812,495 through October 2024  Capital lease collateralized by a station equipment, medical equipment,	\$ 1,557,392
stretchers, light fleet and apparatus, communications equipment, and a building improvement, bearing interest at 0.85% with annual principal and interest payments of \$1,583,544 through October 2027  Capital lease collateralized by a station equipment, medical equipment,	7,719,822
stretchers, light fleet and apparatus, communications equipment, and a building improvement, bearing interest at 0.85% with annual principal and interest payments of \$286,041 through October 2027  Capital lease collateralized by communications equipment	1,285,983
bearing interest at 0.85% with annual principal and interest payments of \$925,443 through October 2030	 6,321,557
	\$ 16,884,754

As of June 30, 2023, assets recorded under the outstanding leases include transportation equipment and information technology/communications equipment having original cost of \$22,376,703, with \$5,198,026 of accumulated amortization. Amortization, included with depreciation on the financial statements, was \$1,255,885 for the year ended June 30,2023. Interest on capital leases charged to expense for the year ended June 30, 2023, was \$308,041. The following is a schedule by years of future minimum payments required under the leases together with their present value as of June 30, 2023:

	Principal	Interest	Total
2024	3,219,323	388,200	3,607,523
2025	3,288,420	319,103	3,607,523
2026	2,547,012	248,015	2,795,027
2027	2,596,756	198,272	2,795,028
2028	2,647,948	147,080	2,795,028
2029	831,054	94,389	925,443
2030	861,396	64,047	925,443
2031	892,845	32,598	925,443
Total minimum lease payments	\$ 16,884,754	\$ 1,491,704	18,376,458
Less amount representing interest			(1,491,704)
Present value of minimum lease payments			
(including \$3,219,323 classified as current)			\$ 16,884,754

## NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 9 -**PENSION PLAN**

#### Plan Description

Eligible plan participants are provided with pensions through the Utah Retirement Systems (the Systems). The Systems are comprised of the following defined benefit pension trust funds (multiple employer constsharing public employee retirement systems):

- Public Employees Noncontributory Retirement System (Noncontributory System)
- Firefighters Retirement System (Firefighters System)
- Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System)
- Tier 2 Public Safety and Firefighter Contributory Retirement System (Tier 2 Public Safety and Firefighters System)
- Public Safety Retirement System (Public Safety System)

The Tier 2 Public Employees System became effective July 1, 2011. Beginning on or after July 1, 2011, all eligible employees who have no previous service credit with any of the Utah Retirement Systems are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The Systems defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code grants the authority to establish and amend the benefit terms. URS issues a publicly available financial report that can be obtained by writing Utah Retirement Systems, 560 East 200 South, Salt Lake City, Utah 84102 or visiting the website: www.urs.org/general/publications.

#### Benefits Provided

URS provides retirement, disability, and death benefits. Retirement benefits are as follows: Year of service

	Final Average	required and/or age eligible for		
System	Salary	benefit	Benefit % per year of service	COLA **
Noncontributory System	Highest 3 years	30 years any age 25 years any age* 20 years age 60* 10 years age 62* 4 years age 65	2.0% per year all years	Up to 4%
Public Safety System	Highest 3 years	20 years any age 10 years age 60 4 years age 65	2.5% per year up to 20 years; 2.0% per year over 20 years	Up to 2.5% to 4% depending on the employer
Firefighters System	Highest 3 years	20 years any age 10 years age 60 4 years age 65	2.5% per year up to 20 years; 2.0% per year over 20 years	Up to 4%
Tier 2 Public Employees System	Highest 5 years	35 years any age 20 years age 60* 10 years age 62* 4 years age 65	1.5% per year all years	Up to 2.5%
Tier 2 Public Safety and Firefighter System	Highest 5 years	25 years any age 20 years age 60* 10 years age 62* 4 years age 65	1.5% per year to June 2020; 2.0% per year July 2020 to present	Up to 2.5%

<sup>\*</sup> With actuarial reductions

<sup>\*\*</sup> All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 9 - PENSION PLAN (CONTINUED)

Contributions

As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the URS Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contribution rates as of June 30, 2023, are as follows:

		Paid by	<b>Employer</b>	<b>Employer</b>
	<b>Employee</b>	<b>Employer for</b>	Contribution	Rate for 401(k)
	Paid	Employee	Rates	Plan
Contributory System				
Local Governmental Division Tier 2	N/A	N/A	16.01%	0.18%
Noncontributory System				
Local Governmental Division Tier 1	N/A	N/A	17.97%	N/A
Public Safety Retirement System				
Tier 2 DB Hybrid Public Safety	N/A	2.59%	26.99%	N/A
Other Division A Noncontributory Tier 1	N/A	N/A	35.71%	N/A
Firefighters System				
Division B Tier 1	N/A	16.71%	6.24%	N/A
Tier 2 DB Hybrid Firefighters	N/A	2.59%	14.08%	N/A
Tier 2 DC Only				
Local Government	N/A	N/A	6.19%	10.00%
Public Safety	N/A	N/Å	12.99%	14.00%
Firefighters	N/A	N/A	0.08%	14.00%

<sup>\*</sup> Tier 2 rates include a statutory required contribution to finance the unfunded actuarial accrued liability of Tier 1 plans.

Contributions reported are the URS Board-approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 System. For the fiscal year ended June 30, 2023, the employer and employee contributions to the Systems were as follows:

	imployer ntributions	Employee Contributions		
Noncontributory System	\$ 484,811	N/A		
Public Safety System	32,420	-		
Firefighters System	5,881,543	-		
Tier 2 Public Employees System	179,569	-		
Tier 2 Public Safety & Firefighter System	1,474,603	-		
Tier 2 DC Only System	24,187	N/A		
Tier 2 DC Public Safety and Firefighter System	 1,358	N/A		
	\$ 8,078,491	\$ -		

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 9 - PENSION PLAN (CONTINUED)

Combined Pension Assets, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, we reported a net pension asset of \$38,928,359 and a net pension liability of \$813,169.

	12/31/2022 Measurement Date		Proportionate			
	N	et Pension	Net Pension	Proportionate	Share	
		Asset	Liability	Share	12/31/2021	Change
Noncontributory System	\$	-	\$ 488,380	0.2851438%	0.3113191%	-0.0261753%
Public Safety System		-	66,288	0.0512641%	0.0510875%	0.0001766%
Firefighters System		38,928,359	-	30.9275887%	31.1924324%	-0.2648437%
Tier 2 Public Employees System		-	47,926	0.0440139%	0.0495779%	-0.0055640%
Tier 2 Public Safety & Firefighter System		-	210,575	2.5241441%	2.7085730%	-0.1844289%
Total Net Pension Asset/Liability	\$	38,928,359	\$ 813,169			

The net pension asset and liability was measured as of December 31, 2022. The total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2022, and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

For the year ended June 30, 2023, we recognized pension expense of \$(5,308,649).

At June 30, 2023, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

Deferred

		Delelled		
	(	Outflows of	Def	erred Inflows
		Resources	of	Resources
Differences between expected and actual	\$	2,158,531	\$	121,684
Changes in assumptions		2,923,145		23,164
Net difference between projected and actual earnings on				
pension plan investments		7,215,779		-
Change in proportion and differences between contributions				
and proportionate share of contributions		610,640		181,295
Contributions subsequent to the measurement date		1,811,030		
	\$	14,719,125	\$	326,143

Deferred outflows of resources related to pensions (\$1,811,030) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2022.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Net Deferred

Year Ended	Ου	fflows/(Inflows) of
December 31,		Resources
2023	\$	(3,204,442)
2024		983,441
2025		3,174,903
2026		11,467,512
2027		20,241
Thereafter		140.297

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 9 - PENSION PLAN (CONTINUED)

#### Noncontributory System Pension Expense, and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2023, we recognized pension expense of \$254,019. At June 30, 2023, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	c	Deferred Outflows of	Defe	rred Inflows
		Resources	of I	Resources
Differences between expected and actual				
experience	\$	165,651	\$	-
Changes in assumptions		80,039		1,950
Net difference between projected and actual earnings on				
pension plan investments		322,140		-
Change in proportion and differences between contributions				
and proportionate share of contributions		10,092		20,939
Contributions subsequent to the measurement date		237,248		
	\$	815,170	\$	22,889

Deferred outflows of resources related to pensions (\$237,248) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2022. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

		Net Deferred
Year Ended	Out	flows/(Inflows) of
December 31,		Resources
2023	\$	(76,295)
2024		7,227
2025		129,391
2026		494,710
2027		-
Thereafter		_

#### Public Safety System Pension Expense, and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2023, we recognized pension expense of (\$23,794). At June 30, 2023, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

Deferred

	Delelled		
	Outflows of	Def	erred Inflows
	Resources	of	Resources
Differences between expected and actual experience	\$ 293	\$	-
Changes in assumptions	1,778		-
Net difference between projected and actual earnings on			
pension plan investments	15,365		-
Change in proportion and differences between contributions			
and proportionate share of contributions	266		13,882
Contributions subsequent to the measurement date	 15,480		-
	\$ 33,182	\$	13,882

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 9 - PENSION PLAN (CONTINUED)

Deferred outflows of resources related to pensions (\$15,480) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2022. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred			
Year Ended	Outfl	ows/(Inflows) of		
December 31,		Resources		
2023	\$	(24,944)		
2024		(2,702)		
2025		6,405		
2026		25,062		
2027		-		
Thereafter		_		

#### Firefighters System Pension Expense, and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2023, we recognized pension expense of \$(6,547,895). At June 30, 2023, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

		Deferred		
		outflows of	Defe	rred Inflows
		Resources	of R	Resources
Differences between expected and actual	<b>&gt;</b>			
experience	\$	1,874,820	\$	49,952
Changes in assumptions		2,692,595		-
Net difference between projected and actual earnings on				
pension plan investments		6,640,472		-
Change in proportion and differences between contributions				
and proportionate share of contributions		500,258		113,983
Contributions subsequent to the measurement date		789,305		
	\$	12,497,450	\$	163,935

Deferred outflows of resources related to pensions (\$789,305) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2022. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

		Net Deterred
Year Ended	Out	flows/(Inflows) of
December 31,		Resources
2023	\$	(3,128,961)
2024		927,127
2025		2,958,459
2026		10,787,585
2027		-
Thereafter		_

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 9 - PENSION PLAN (CONTINUED)

Tier 2 Public Employees System Pension Expense, and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2023, we recognized pension expense of \$92,151. At June 30, 2023, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

Outflower & Deferred I	nflows
Outflows of Deferred I	
Resources of Resou	rces
Differences between expected and actual	
experience \$ 16,188 \$	1,902
Changes in assumptions 15,559	122
Net difference between projected and actual earnings on	
pension plan investments 19,322	-
Change in proportion and differences between contributions	
and proportionate share of contributions 13,867	6,457
Contributions subsequent to the measurement date 104,630	
\$ 169,566 \$	8,481

Deferred outflows of resources related to pensions (\$104.630) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2022. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deterred
Year Ended	Outflows/(Inflows) of
December 31,	Resources
2023	\$ 3,021
2024	6,066
2025	9,478
2026	17,696
2027	4,338
Thereafter	15,858

Tier 2 Public Safety and Firefighter System Pension Expense, and Deferred Outflows and Inflows of Resources For the year ended June 30, 2023, we recognized pension expense of \$916,870. At June 30, 2023, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

Deferred

		Delelled		
	(	Outflows of	Defe	rred Inflows
		Resources	of	Resources
Differences between expected and actual				
experience	\$	101,579	\$	69,830
Changes in assumptions		133,174		21,092
Net difference between projected and actual earnings on				
pension plan investments		218,480		-
Change in proportion and differences between contributions				
and proportionate share of contributions		86,157		26,035
Contributions subsequent to the measurement date		664,367		-
	\$	1,203,757	\$	116,957

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 9 - PENSION PLAN (CONTINUED)

Deferred outflows of resources related to pensions (\$664,367) results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2022. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

		Net Deferred
Year Ended	Οu	tflows/(Inflows) of
December 31,		Resources
2023	\$	22,738
2024		45,724
2025		71,171
2026		142,460
2027		15,903
Thereafter		124,440

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5%

Salary 3.25 – 9.25%, average, including inflation

Investment rate of return 6.85%, net of pension plan investment expense, including inflation

Mortality rates were developed from actual experience dated January 1, 2020. The retired mortality tables are developed using URS retiree experience and are based on gender, occupation and age, as appropriate with projected improvement using 80% of the ultimate rates from the MP-2019 improvement assumption using a base year of 2020. The mortality assumption for active members is the PUB-2010 Employees Mortality Table for public employees, teachers, and public safety members, respectively.

The actuarial assumptions used in the January 1, 2022, valuation were based on an experience study of the demographic assumptions as of January 1, 2020, and a review of economic assumptions as of January 1, 2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class and is applied consistently to each defined benefit pension plan. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target Asset	Real Return	expected portfolio real
Asset Class	Allocation	Arithmetic Basis	rate of return
Equity securities	35.00%	6.58%	2.30%
Debt securities	20.00%	1.08%	22.00%
Real assets	18.00%	5.72%	1.03%
Private equity	12.00%	9.80%	1.18%
Absolute return	15.00%	2.91%	44.00%
Cash and cash equvialents	0%	-0.11%	0.00%
Totals	100.00%		5.17%
Inflation		_	2.50%
Expected arithme	tic nominal return	,	7.67%

Long-term

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 9 - PENSION PLAN (CONTINUED)

The 6.85% assumed investment rate of return is comprised of an inflation rate of 2.5%, a real return of 4.35% that is net of investment expense.

#### Discount rate

The discount rate used to measure the total pension liability was 6.85%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate, and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate.

#### Sensitivity of the proportionate share of the net pension asset and liability to changes in the discount rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.85%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.85%) or one percentage point higher (7.85%) than the current rate:

Noncontributory System	
Public Safety System	
Firefighters System	
Tier 2 Public Employees	System
Tier 2 Public Safety and	Firefighters
Total	

1% De	crease	Discount Rate		e	1	1% Increase
(5.8	5%)		(6.85%)			(7.85%)
\$ 3,0	077,933	\$	488,3	80	\$	(1,675,328)
	13,482	$\overline{}$	66,2	88		(53,415)
12,0	097,481		(38,928,3	59)		(80,829,010)
	209,412		47,9	26		(76,478)
1,0	<u> 585,595</u>		210,5	75		(961,714)
\$ 17,2	283,903	\$	(38,115,1	<u>90</u> )	\$	(83,595,945)

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available separately in the separately issued URS financial report.

#### NOTE 10 - DEFINED CONTRIBUTION SAVINGS PLAN

The Defined Contribution Savings Plans are administered by the Utah Retirement Systems Board and are generally supplemental plans to the basic retirement benefits of the Retirement Systems; but may also be used as a primary retirement plan. These plans are voluntary tax-advantaged retirement savings programs authorized under sections 401(k), 457(b), and 408 of the Internal Revenue code. Detailed information regarding plan provisions is available in the separately issued URS financial report.

UFA participates in the following Defined Contribution Savings Plans with URS: 401 (k), 457 (b), Roth IRA, and Traditional IRA plans. Employee and employer contributions to the Utah Retirement Defined Contribution Savings Plans were as follows for the fiscal years ended June 30:

	 2023	<b>'</b>	2022	 2021
Employer contributions - 401 (k)	\$ 692,163	\$	656,760	\$ 515,211
Employee contributions - 401 (k)	543,018		579,322	554,381
Employer contributions - 457	-		-	-
Employee contributions - 457	2,824,910		2,599,463	2,539,724
Employer contributions - Roth IRA	N/A		N/A	N/A
Employee contributions - Roth IRA	551,972		564,112	445,173
Employer contributions - Traditional IRA	N/A		N/A	N/A
Employee contributions - Traditional IRA	5,015		5,368	4,392

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS

#### Plan Description

Unified Fire Authority provides post-employment health and dental benefits, through a single employer defined benefit plan, to employees who retire from UFA and qualify to retire from the Utah Retirement Systems. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

#### **Benefits Provided**

Premiums are shared by the retiring eligible employee and UFA. As of June 30, 2023, UFA pays up to 80% of the retiree's health care and dental premiums through SelectHealth and Public Employees Health Program, respectively, on a pay-as-you-go basis. The remainder is paid by the retiree. The benefits, employee and UFA contributions are governed by UFA policy and can be amended at any time. During the year ending June 30, 2023, UFA paid retiree health care and dental premiums of \$90,455.

#### **Employees Covered by Benefit Terms**

Effective November 20, 2012, the Board approved the dissolution of the Unified Fire Authority Retiree Healthcare Plan. The resolution adopted eliminates the Post-Retirement Insurance Premium for anyone retiring after December 31, 2013. In addition, no member retiring after June 15, 2012, is eligible for a subsidized Medicare Supplement. This plan change eliminated a large portion of the active member liabilities for post-retirement healthcare.

At June 30, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	36
Inactive employees entitled to but not yet receiving benefit	-
Active employees	-
Total Plan Members	36

#### **Total OPEB Liability**

UFA's total OPEB liability of \$1,395,030 was measured as of June 30, 2023, and was determined by an actuarial valuation as of June 30, 2023.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation

No explicit inflation assumption used
Salary increases

Not applicable, all members are inactive
3.86%

Healthcare cost trend rates

Initial rate of 7.00%, declining to an ultimate
rate of 4.25% after 13 years

Retirees' share of benefit-related costs

20% of projected health insurance premiums
for retirees

The discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date.

Mortality rates were based on the 2020 PR Utah Retiree Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA from 2020.

The actuarial assumptions used in the June 30, 2023, valuation were based on assumptions developed for the Utah Retirement System (URS) in which UFA participates.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Changes in the Total OPEB Liability

Balance at 6/30/2022	\$ 1,838,996
Changes for the year:	
Interest	64,507
Difference between expected and actual experience	(305,614)
Changes in assumptions or other inputs	(21,175)
Benefit payments	(181,684)
Net changes	(443,966)
Balance at 6/30/2023	\$ 1,395,030

Changes of assumptions and other inputs reflect a change in the discount rate from 3.69% as of June 30, 2022, to 3.86% as of June 30, 2023, and updated mortality rates consistent with the most recent valuation of the Utah Retirement System.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of UFA calculated using a discount rate of 3.86%, as well as what UFA's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-lower (2.86%) or 1-percentage-point higher (4.86%) than the current discount rate:

	2.86%	3.86%	4.86%	
Total OPEB liability	\$ 1,536,990	\$ 1,395,030	\$ 1,273,695	;

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of UFA calculated using the assumed trend rates, as well as what UFA's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-lower or 1-percentage-point higher than the current healthcare cost trend rates:

			ealincare Cost Trend			
	1%	Decrease	Rates	1%	6 Increase	
Total OPEB liability	\$	1,274,558	\$ 1,395,030	\$	1,533,247	

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB For the year ended June 30, 2023, UFA recognized OPEB expense of \$(262,282). At June 30, 2023, UFA reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Outflows of ources	ed Inflows sources
Differences between expected and actual experience	\$ -	\$ -
Changes of assumptions or other inputs	-	-
- '	\$ 	\$ _

Because the measurement date of the total OPEB liability is equal to the last day of the employer's fiscal year, there is no deferred outflow related to contributions made subsequent to the measurement date.

## NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 12 - RELATED PARTY TRANSACTIONS

Unified Fire Service Area (UFSA)

Unified Fire Authority received operating fees from its members in the amount of \$63,157,216 during the fiscal year ending June 30, 2023, which represents approximately 74.8% of total UFA governmental revenues. Of these fees, \$45,393,473 was received from the UFSA, which represents approximately 71.9% of total member fees for the fiscal year. UFSA also paid UFA \$500,517 and \$18,882 for financial management/administrative services and reimbursements, respectively, during the fiscal year ended June 30, 2023. As of June 30, 2023, UFA's accounts receivable included \$1,562 due from UFSA for reimbursements.

In February 2012, UFA entered into an interlocal agreement with UFSA to finance the purchase of a warehouse in West Jordan, Utah. UFSA loaned \$2.5 million to UFA for purchase of the building. The remaining funds (\$1 million) for purchase, relocation, and renovation were provided by UFA. The agreement requires UFA to pay 228 monthly payments of \$15,672. Upon commencement of payments in June 2013, the agreement bears 4% interest. UFA paid \$128,912 principal and \$59,149 interest to UFSA during the fiscal year ended June 30, 2023. The following is a schedule by years of future minimum payments required under the agreement as of June 30, 2023:

2024		134,164
2025		139,630
2026		145,319
2027		151,239
2027		157,401
2029-2032		680,725
	\$ 1	.408.478

#### Salt Lake County (SLCo)

UFA received operating fees restricted for emergency management from SLCo totaling \$2,476,469, as well as \$3,175,714 to provide fire protection to the Canyon Recreational areas for the year ended June 30, 2023. Unified Fire Authority operates under a cooperative agreement with SLCo for telephone services and maintenance of buildings. UFA paid SLCo for building maintenance and improvements totaling \$12,553 in fiscal year 2023. UFA's accounts payable at June 30, 2023, included \$2,099 due to SLCo.

The interlocal agreement organizing Unified Fire Authority provides for a sublease of the Emergency Coordination Center from SLCo effective July 1, 2004. Payments calculated under that lease continued through October 2023. Payments for the year ended June 30, 2023, under the lease totaled \$170,842. Effective November 2023, UFA and SLCo negotiated a new lease agreement for use of the facility, cancellable by both parties with notice. The following is a schedule by years of future minimum payments required under the agreement as of June 30, 2023:

2024	182,928
2025	182,928
2026	182,928
2027	182,928
2028	182,928
2029-2033	 823,176
	\$ 1,737,816

#### Salt Lake Urban Search and Rescue (USAR)

UFA is the sponsoring agency for the Salt Lake Urban Search and Rescue (USAR) task force, a non-profit corporation. USAR is one of 28 State and local emergency management task forces designated by the Federal Emergency Management Agency (FEMA) as members of the National Urban Search and Rescue (US&R) Response System. Participating agencies include Salt Lake City, Park City, Draper City, West Valley City, West Jordan City, and South Jordan City. USAR's Board of Directors consists of four officers from UFA.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 12 - RELATED PARTY TRANSACTIONS (CONTINUED)

USAR's staffing and daily management is primarily provided by UFA employees. During the fiscal year ended June 30, 2023, USAR reimbursed \$694,479 to UFA for salaries and benefits related to daily operations of the task force. Additionally, USAR reimbursed for training and deployment personnel costs of \$229,178.

As sponsoring agency, UFA entered into an agreement with FEMA requiring training and maintenance of a task force for emergency response in accordance with FEMA standards. USAR and UFA entered into a reimbursement agreement for USAR's share of various costs at UFA's logistics warehouse (storage and office space, office equipment, and utilities). USAR leases approximately 19,000 square feet of space in UFA's facility. USAR paid \$94,896 during the fiscal year ended June 30, 2023. The existing agreement terminates August 2023 but has been renewed for one year (cancellable by either party with notice).

During the fiscal year ended June 30, 2023, USAR reimbursed UFA for reimbursements including utilities, improvements, maintenance, equipment costs and miscellaneous purchases (\$48,142). UFA also billed USAR for reimbursement of two vehicles purchased on its behalf totaling \$109,770. Total rent and reimbursements included in related party accounts receivable due from USAR to UFA were \$276,135 at June 30, 2023.

#### Unified Fire Authority Health & Welfare Trust (VEBA)

UFA established a defined contribution health and welfare VEBA trust for eligible employees in November 2012 to provide for reimbursement of post-retirement and post-termination out-of-pocket medical expenses, including health insurance premiums. UFA funds the plan primarily through employer contributions, including sick leave buyouts, as well as some elective deferrals made by employees at the time of termination/retirement. Beginning in January 2023, UFA's Board approved contributing 2% of salary to the VEBA plan each pay period for all full-time employees.

Total contributions remitted to the VEBA during the fiscal year ended June 30, 2023, were \$1,054,695 (\$116,500 elective employee deferrals, \$129,759 sick leave buyouts, \$808,436 employer contributions). UFA also contributed \$5,200 to cover the cost of VEBA audit and tax preparation services.

#### NOTE 13 - TRANSACTIONS BETWEEN FUNDS

Legally authorized transfers are treated as interfund transfers and are included in the results of operations in the fund financial statements but are generally excluded from the government-wide financial statements. Interfund transfers are listed below for the year ended June 30, 2023:

	<u> </u>				
	General Special				
Transfers In	Fund	Rev	enue Fund		Total
General Fund	\$ -	\$	181,780	\$	181,780
Fire Capital Projects Fund	4,743,082		-	4	4,743,082
Emergency Management Capital Projects Fund	-		138,700		138,700
Proprietary Fund	322,416				322,416
Total	\$ 5,065,498	\$	320,480	\$ :	5,385,978

Transfers from the General Fund to the Fire Capital Projects Fund include contributions to offset debt service payments (\$3,679,385) as well as funding to smooth debt service cost impact to the fund and purchase equipment that cannot be a part of long-term debt financing arrangements (\$1,063,697). Transfers from the General Fund to the Proprietary Fund include contribution to offset some costs for Wildland Division staff (\$100,000) as well as the fuels crew as part of UFA's participation commitment to the State of Utah Catastrophic Wildland Fire Reduction Policy (\$222,416). The transfers from the Special Revenue Fund to the General and EM Capital Projects fund are for General Fund staff that provide administrative and support services to Emergency Management and vehicle replacement funding, respectively.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2023

#### NOTE 14 - COMMITMENTS AND CONTINGENCIES

Purchase orders (encumbrances) as of June 30, 2023, for items ordered but not received during the fiscal year are as follows:

Year-end Encumbrances	Go 	Business-Type Activities		
General Fund	\$	251,234	\$	-
Wildland Enterprise Fund		-		231
Special Revenue Fund		273,977		-
Fire Capital Projects Fund		3,557,988		-
	\$	4,083,199	\$	231

#### NOTE 15 - SUBSEQUENT EVENT



# UNIFIED FIRE AUTHORITY

# **REQUIRED SUPPLEMENTARY INFORMATION**

## BUDGETARY COMPARISON SCHEDULE GENERAL FUND June 30, 2023

		MAJOR	NDS		Actual	Va	riance with Final	
	Original Final					Amounts		Budget
REVENUES								
Member fees	\$	62,738,367	\$	63,157,216	\$	63,157,216	\$	-
Ambulance operations		10,300,000		10,306,500		10,832,335		525,835
Fees - Other		3,496,113		3,497,863		3,531,856		33,993
Grants and contributions		-		48,557		44,796		(3,761)
Reimbursements		790,892		994,970		1,071,084		76,114
Rent income		94,896		99,446		99,380		(66)
Investment income		60,000		62,500		607,106		544,606
Other income		37,500		79,136		105,047		25,911
TOTAL REVENUES		78,384,738		79,147,478		80,427,366		1,279,888
			4					
EXPENDITURES					•			
Current			·					
Salaries and benefits		66,057,748		66,708,549		64,986,984		1,721,565
Operations		8,917,887	4	9,041,690		8,458,949		582,741
General and administrative		1,786,870		1,804,293		1,585,488		218,805
Capital outlay		87,750		111,230		94,053		17,177
Debt service	7	188,062		188,062		188,061		11
TOTAL EXPENDITURES EXCESS (DEFICIENCY) OF REVENUES OVER		77,038,317		77,853,824		75,313,535		2,540,289
(UNDER) EXPENDITURES		1,346,421		1,293,654		5,113,831		3,820,177
OTHER FINANCING SOURCES (USES)								
Transfers in	4	181,780		181,780		181,780		_
Transfers out		(5,065,498)		(5,065,498)		(5,065,498)		_
Total other financing sources (uses)		(4,883,718)		(4,883,718)		(4,883,718)		-
Net change in fund balances		(3,537,297)		(3,590,064)		230,113		3,820,177
Fund balances - beginning		14,910,340		14,910,340		14,910,340		-
Increase in inventory		_		_		(64,508)		(64,508)
Fund balances - ending	\$	11,373,043	\$	11,320,276	\$	15,075,945	\$	3,755,669

## **REQUIRED SUPPLEMENTARY INFORMATION**

# SPECIAL REVENUE FUND Year ended June 30, 2023

	MAJOR	R FUNDS	Actual	Variance with
	Original	Final	<b>Amounts</b>	Final Budget
REVENUES				
Fees - Emergency services	\$ 2,492,770	\$ 2,476,469	\$ 2,476,469	\$ -
Grants and contributions	346,043	649,713	336,431	(313,282)
Reimbursements	-	-	-	-
Investment income	3,000	3,000	69,856	66,856
Other income			3,616	3,616
TOTAL REVENUES	2,841,813	3,684,522	3,363,256	(321,266)
EVDENIDITUDES				
EXPENDITURES  Current				
Salaries and benefits	1,712,344	1,696,043	1,648,744	47,299
Operations	1,712,344	2,146,521	1,691,969	454,552
General and administrative	23,500	23,500	17,595	5,905
Capital outlay	103,000	35,043	33,836	1,207
TOTAL EXPENDITURES		3,901,107	3,392,144	508,963
EXCESS (DEFICIENCY) OF REVENUES OVER				
(UNDER) EXPENDITURES	(86,300)	(216,585)	(28,888)	187,697
OTHER FINANCING SOURCES (USES)				
Transfers out	(320,480)	(320,480)	(320,480)	
Total other financing sources (uses)	(320,480)	(320,480)	(320,480)	-
Net change in fund balances	(406,780)	(537,065)	(349,368)	187,697
E week be a law a see the second	1 205 (51	1 205 (51	1 205 (51	
Fund balances - beginning	1,395,651	1,395,651	1,395,651	<u> </u>
Fund balances - ending	\$ 988,871	\$ 858,586	\$ 1,046,283	\$ 187,697

## UNIFIED FIRE AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CHANGES IN UFA'S TOTAL OPEB LIABILITY AND RELATED RATIOS June 30, 2023

Total OPEB liability	2	2023
Beginning balance	\$ 1,	838,996
Service cost		-
Interest		64,507
Changes of benefit terms		-
Differences between expected and actual		
experience	(	305,614)
Change of assumptions or other inputs		(21,175)
Benefit payments	(	181,684)
Net change in total OPEB liability	\$ (	443,966)
Ending balance	\$ 1,	395,030
Covered-employee payroll Total OPEB liability as a percentage of	\$	-
covered-employee payroll		N/A

#### Notes to Schedule:

The table represents data available since the implementation of GASB Statement 75 and will increase to ten years over time.

Because all of UFA's OPEB participants are inactive (retired) members, there is no covered payroll associated with the plan.

#### Changes of benefit terms

No changes were made to participant benefits.

#### Changes of assumptions

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

2023	3.86%
2022	3.69%
2021	1.92%
2020	2.45%
2019	3.13%
2018	3.62%
2017	3.56%

## UNIFIED FIRE AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY **Utah Retirement Systems** For the Years Ended

	N	oncontrib-		Darle II e		Fire the blanc		er 2 Public	S	er 2 Public afety and
December 31, 2022	utory Retirement			Public Safety		Firefighters Retirement		mployees etirement	Firefighter Retirement	
Proportion of the net pension liability (asset) Proportionate share of the net pension liability		0.2851438 %	0	-		30.9275887 %	C	0.0440139 %	2	.5241441 %
(asset) Covered employee payroll	\$ \$	488,380 2,731,657	\$ \$	66,288 88,334	\$ \$	(38,928,359) 26,182,616	\$ \$	47,926 958,327	\$ \$	210,575 7,766,245
Proportionate share of the net pension liability (asset) as a percentage of its covered- employee payroll		17.9 %		75.0 %		-148.7 %		5.0 %		2.7 %
Plan fiduciary net position as a percentage of the total pension liability		97.5 %		93.6 %		110.3 %		92.3 %		96.4 %
December 31, 2021										
Proportion of the net pension liability (asset) Proportionate share of the net pension liability		0.3113191 %	0			31.1924324 %		).0495779 %	2	.7085730 %
(asset) Covered employee payroll	\$ \$	(1,782,958) 2,772,262	\$ \$	(41,490) 81,384	\$	(84,373,167) 26,259,318	\$ \$	(20,983) 921,030	\$ \$	(136,898) 6,477,217
Proportionate share of the net pension liability (asset) as a percentage of its covered- employee payroll		-64.3 %		-51.0 %		-321.3 %		-2.3 %		-2.1 %
Plan fiduciary net position as a percentage of the total pension liability		108.7 %		104.2 %	>	122.9 %		103.8 %		102.8 %
December 31, 2020	4									
Proportion of the net pension liability (asset) Proportionate share of the net pension liability		0.3173565 %				31.5750705 %		0.0711800 %		.4873380 %
(asset) Covered employee payroll	\$	162,786 2,736,380	\$ \$	89,249 169,742	\$ \$	(42,542,654) 26,820,702	\$ \$	10,238 1,138,124	\$ \$	223,101 4,950,500
Proportionate share of the net pension liability (asset) as a percentage of its covered-										
employee payroll Plan fiduciary net position as a percentage of		5.9 %		52.6 %		-158.6 %		0.9 %		4.5 %
the total pension liability		99.2 %		95.5 %		112.0 %		98.3 %		93.1 %
December 31, 2019										
Proportion of the net pension liability (asset) Proportionate share of the net pension liability		0.2876441 %			<b>.</b>	30.3516842 %		0.0586519 %		
(asset) Covered employee payroll	\$ \$	1,084,093 2,454,252	\$ \$	174,518 166,821	\$ \$	(18,979,316) 25,661,905	\$ \$	13,191 815,239	\$ \$	201,095 3,523,778
Proportionate share of the net pension liability (asset) as a percentage of its covered-				10 ~		7.0~		~		5 7 6
employee payroll Plan fiduciary net position as a percentage of the total pension liability		44.2 % 93.7 %		104.6 % 90.9 %		-74.0 % 105.8 %		1.6 % 96.5 %		5.7 % 89.6 %

### **REQUIRED SUPPLEMENTARY INFORMATION**

# SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (Continued) Utah Retirement Systems For the Years Ended

December 31, 2018	Noncontrib- utory Retirement System		Public Safety System			Firefighters Retirement System	ent Retirement System		Tier 2 Public Safety and Firefighter Retirement	
Proportion of the net pension liability (asset) Proportionate share of the net pension liability		0.296771 %	(	0.103337 %		30.129190 %		0.055854 %		1.792058 %
(asset) Covered employee payroll	\$ \$	2,185,337 2,542,874	\$ \$	265,843 154,559	\$ \$	12,176,773 25,438,473	\$ \$	23,921 651,566	\$ \$	44,901 2,397,295
Proportionate share of the net pension liability (asset) as a percentage of its covered- employee payroll Plan fiduciary net position as a percentage of		85.9 %		172.0 %		47.9 %		3.7 %		1.9 %
the total pension liability		87.0 %		84.7 %		96.1 %		90.8 %		95.6 %
December 31, 2017					_					0.070.4.6
Proportion of the net pension liability (asset) Proportionate share of the net pension liability		0.281594 %	(	0.099592 %		30.262730 %		0.048644 %		2.278416 %
(asset)	\$	1,233,747	\$	156,226	\$	(6,788,998)	\$	4,289	\$	(26,363)
Covered employee payroll	\$	2,364,618	\$	148,270	\$	26,281,982	\$	475,673	\$	2,405,602
Proportionate share of the net pension liability (asset) as a percentage of its covered- employee payroll		52.2 %		105,4 %		-25.8 %		0.9 %		-1.1 %
Plan fiduciary net position as a percentage of										
the total pension liability	4	91.9 %	◥	90.2 %		102.3 %		97.4 %		103.0 %
December 31, 2016										
Proportion of the net pension liability (asset) Proportionate share of the net pension liability	1	0.263211 %	(	0.097058 %		30.064901 %		0.050897 %		2.343604 %
(asset)	\$	1,690,136	\$	196,958	\$	4,447,122	\$	5,678	\$	(20,344)
Covered employee payroll	\$	<b>2</b> ,337,782	\$	141,938	\$	26,880,461	\$	417,396	\$	1,936,343
Proportionate share of the net pension liability (asset) as a percentage of its covered-								~		~
employee payroll Plan fiduciary net position as a percentage of		72.3 %		138.8 %		16.5 %		1.4 %		-1.1 %
the total pension liability		87.3 %		86.5 %		98.4 %		95.1 %		103.6 %
December 31, 2015										
Proportion of the net pension liability (asset) Proportionate share of the net pension liability		0.266277 %	(	0.093959 %		30.411293 %		0.062906 %		2.534847 %
(asset) Covered employee payroll	\$ \$	1,506,722 2,339,319	\$ \$	168,304 214,998	\$ \$	5,174,732 26,540,703	\$ \$	(137) 406,336	\$ \$	(37,051) 1,507,543
Proportionate share of the net pension liability (asset) as a percentage of its covered-										
employee payroll Plan fiduciary net position as a percentage of		64.4 %		78.3 %		19.5 %		0.0 %		-2.5 %
the total pension liability		87.8 %		87.1 %		98.1 %		100.2 %		110.7 %

# SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (Continued) Utah Retirement Systems For the Years Ended

December 31, 2014	oncontrib- utory etirement System	ory Public Fire ement Safety Ret		Firefighters Retirement System		Tier 2 Public Employees Retirement System		Tier 2 Public Safety and Firefighter Retirement	
Proportion of the net pension liability (asset) Porportionate share of the net pension liability	0.245985 %		0.093707 %		30.151651 %		0.067884 %		2.553639 %
(asset)	\$ 1,067,967	\$	117,844	\$	(3,318,119)	\$	(2,057)	\$	(37,777)
Covered employee payroll	\$ 2,234,498	\$	213,277	\$	26,038,716	\$	333,348	\$	1,057,046
Porportionate share of the net pension liability (asset) as a percentage of its covered-									
employee payroll  Plan fiduciary net position as a percentage of	47.8 %		55.3		-12.7 %		-0.6 %		-3.6 %
the total pension liability	90.2 %		90.5 %		101.3 %		103.5 %		120.5 %

<sup>\*</sup> Table represents data available since implementation of GASB Statement 68 and will increase to ten years over time. Amounts presented were determined as of calendar year January 1 - December 31.



# **REQUIRED SUPPLEMENTARY INFORMATION**

# SCHEDULE OF CONTRIBUTIONS Utah Retirement Systems June 30, 2023

	As of Fiscal Year Ended	Actuarial Determined	Contributions in Relation to Contractually Required	Covered Employee	Contributions as a % of Covered Employee
	June 30	Contributions	Contribution	Payroll	Payroll
Noncontributory	2014	338,745	338,745	2,199,923	15.40%
System	2015	380,302	380,302	2,251,699	16.89%
2,2.2	2016	409,735	409,735	2,386,711	17.17%
	2017	419,022	419,022	2,313,368	18.11%
	2017	435,864	435,864	2,505,049	17.40%
	2019	448,531	448,531	2,446,070	18.34%
	2020	464,170	464,170	2,440,070	17.76%
	2020	489,834	489,834	2,760,431	17.74%
	2021	479,226	479,226	2,699,294	17.75%
	2022	484,811	484,811	2,829,033	17.14%
Public Safety System	2014	43,034	43,034	204,676	21.03%
, , , , ,	2014	48,188	48,188	213,112	22.61%
	2016	49,499	49,499	177,146	27.94%
	2017	51,795	51,795	145,044	35.71%
	2017	54,085	54,085	151,456	35.71%
	2019	58,788	58,788	164,627	35.71%
	2020	60,512	60,512	169,455	35.71%
	2021	43,376	43,376	121,467	35.71%
	2022	29,207	29,207	81,791	35.71%
	2023	32,420	32,420	90,788	35.71%
Firefighters System	2014	1,114,704	1,114,704	25,836,524	4.31%
	2015	1,674,942	1,674,942	26,268,788	6.38%
	2016	1,744,093	1,744,093	26,667,191	6.54%
	2017	1,728,540	1,728,540	26,864,103	6.43%
	2018	1,660,240	1,660,240	25,705,564	6.46%
	2019	1,784,621	1,784,621	25,305,754	7.05%
	2020	1,873,949	1,873,949	26,664,146	7.03%
	2021	1,866,688	1,866,688	26,470,616	7.05%
	2022	1,813,631	1,813,631	25,799,344	7.03%
	2023	1,599,171	1,599,171	26,431,980	6.05%
Tier 2 Public	2014	35,970	35,970	257,114	13.99%
Employees System*	2015	60,747	60,747	406,610	14.94%
	2016	61,734	61,734	414,045	14.91%
	2017	60,984	60,984	409,014	14.91%
	2018	84,831	84,831	561,424	15.11%
	2019	117,121	117,121	753,675	15.54%
	2020	153,004	153,004	977,036	15.66%
	2021	165,545	165,545	1,047,751	15.80%
	2022	139,903	139,903	870,583	16.07%
-	2023	179,569	179,569	1,121,606	16.01%

## **REQUIRED SUPPLEMENTARY INFORMATION**

# SCHEDULE OF CONTRIBUTIONS (Continued) Utah Retirement Systems June 30, 2023

	As of		Contributions in		
	Fiscal		Relation to		Contributions as
	Year	Actuarial	Contractually	Covered	a $\%$ of Covered
	Ended	Determined	Required	<b>Employee</b>	<b>Employee</b>
	June 30	Contributions	Contribution	Payroll	Payroll
Tier 2 Public Safety &	2014	714	714	647,726	0.11%
Firefighter System	2015	145,904	145,904	1,350,959	10.80%
	2016	180,905	180,905	1,680,947	10.76%
	2017	245,430	245,430	2,283,069	10.75%
	2018	251,864	251,864	2,336,349	10.78%
	2019	337,188	337,188	2,973,450	11.34%
	2020	482,171	482,171	4,236,981	11.38%
	2021	801,134	801,134	5,689,862	14.08%
	2022	987,767	987,767	7,015,414	14.08%
	2023	1,245,499	1,245,499	8,845,879	14.08%
Tier 2 Public	2014	5,894	5,894	105,623	5.58%
Employees DC Only	2015	8,781	8,781	130,663	6.72%
System*	2016	11,926	11,926	178,266	6.69%
	2017	13,566	13,566	202,778	6.69%
	2018	18,240	18,240	272,398	6.70%
	2019	18,348	18,348	274,263	6.69%
	2020	21,124	21,124	315,759	6.69%
	2021	27,112	27,112	405,266	6.69%
	2022	31,808	31,808	475,499	6.69%
<u></u>	2023	24,187	24,187	390,748	6.19%
Tier 2 Public Safety &	2014	-	-	-	0.00%
Firefighter DC Only	2015	30	30	37,405	0.08%
System*	2016	149	149	186,320	0.08%
	2017	222	222	277,879	0.08%
	2018	404	404	505,351	0.08%
	2019	560	560	700,580	0.08%
	2020	635	635	793,108	0.08%
	2021	833	833	1,041,188	0.08%
	2022	1,130	1,130	1,412,121	0.08%
	2023	1,358	1,358	1,695,057	0.08%

<sup>\*</sup> Contributions in Tier 2 include an amortization rate to help fund the unfunded liabilities in the Tier 1 systems. Tier 2 systems were created effective July 1, 2011.

Paragraph 81.b of GASB 68 requires employers to disclose a 10-year history of contributions in RSI. Table represents data available since implementation of GASB Statement 68 and will increase to ten years over time. Amounts presented were determined as of calendar year January 1 - December 31. Contributions as a percentage of covered payroll may be different than the board certified rate due to rounding and other administrative practices.

### UNIFIED FIRE AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2023

#### NOTE 1 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

**Budgetary Information** 

Unified Fire Authority adopts an "appropriated budget" for all of its funds. UFA is required to present the adopted and final amended budgeted revenue and expenditures for the General and Special Revenue funds. The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- During the month of April, the Finance Committee meets to review management's proposed budget.
- By the first regularly scheduled Board meeting in May, UFA presents a budget for the next succeeding fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them. At this meeting, The Board of Trustees adopts a tentative budget.
- A meeting of the Board of Trustees is then called for the purpose of adopting the proposed budget after seven days public notice of the meeting has been given.
- Prior to June 22, the budget is legally enacted through a passage of a resolution by the Board of Trustees.
- Once a budget is approved, it can only be amended at the function and fund level by majority
  approval of the members of the Board. Amendments are presented to the Board at its regular
  meetings. Each amendment must have Board approval. As required by law, such amendments are
  made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal
  year end.
- Each budget is prepared and controlled by the Division Manager at the revenue expenditure function/object level. Budgeted amounts are as amended by the Board of Trustees.
- The budgets for all funds must be filed with the Utah State Auditor within 30 days of adoption.

#### Reconciliation from Budgetary Basis to GAAP Basis

The differences between budgetary basis and GAAP basis for the year ended June 30, 2023, are as follows:

	General Fund	Special Revenue Fund
Budgetary Fund Balances	\$ 15,075,945	\$ 1,046,283
Amounts reported for budgetary basis are different because:		
Encumbrances for goods and services not received until after the current fiscal year included as expenditures for budgetary purposes, not GAAP	251,234	273,977
Encumbrances for goods and services not received until after the prior fiscal year excluded as expenditures for budgetary purposes, not GAAP	(189,605)	 (91,948)
Total Fund Balances	\$ 15,137,574	\$ 1,228,312

# UNIFIED FIRE AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

# June 30, 2023

#### NOTE 1 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

**Budgetary Policies** 

The UFA Board approved a Budget Process policy outlining procedures for developing and approving an annual budget, budget monitoring and reporting, as well as budget amendments. The policy outlines the types of increases and transfers require certain levels of authorization, as shown below:

Budget Amendment Type	Fire Chief	Finance Committee	UFA Board
Increase to budget (new grants, use of fund balance, etc.)	None	Recommends to Board	Approves
Interfund transfers	None	Recommends to Board	Approves
Transfers between categories within the same division:		\$25,000.01 - \$100,000	
	\$0-\$25,000 allowed;	Finance Committee	Above \$100,000
Capital General & Administrative	Disclose to Finance	approves. Disclose to UFA	requires UFA Board
Operations Long-term debt Personnel	Committee	Recommends to Board	approval Approves
Transfers between divisions:	Helis	\$25,000.01 - \$100,000	7,6616163
Same Category	\$0-\$10,000 allowed; Disclose to Finance	Finance Committee approves. Disclose to UFA	Above \$100,000 requires UFA Board
Different category	Committee	Board	approval

### NOTE 2 - CHANGES IN ASSUMPTIONS

No changes were made in actuarial assumptions from the prior year's valuation.

	lar	1-23	Jan	-24	
<u>Position</u>	% of Time Worked	Salary & Benefits	% of Time Worked	Salary & Benefits	<u>Responsibilities</u>
Logistics Facilities Manager	80%	\$120,376	80%	\$123,961	Specifications/RFP/Bids/Management/ for capital improvement projects; compiling operational and maintenance documents; works through any warranty items on newer projects. Seismic evaluations and retrofit assessments. Station architectural design, rendering, and construction.
Logistics Facilities Specialist	5%	\$4,314	5%	\$4,777	Assists Facilities Manager when needed; provides information for Capital Improvement needs; Meets with contractors.
Logistics Facilities Specialist	5%	\$1,399	2%	\$1,608	Assists Facilities Manager when needed; provides information for Capital Improvement needs; Meets with contractors.
Logistics Purchasing Coordinator	2%	\$2,029	2%	\$2,099	Assists with the processing of MR's and invoices for capital projects.
Logistics Data Coordinator	1%	\$851	1%	\$921	Researches information for Logistics as requested.
Logistics Division Chief	40%	\$70,336	25%	\$44,588	Develops, manages, and administers capital improvements budgets; Provides overall direction and management to UFSA facility management. Leads and guides discussions for future fire station designs. Researches optional uses and associated fees of portions of fire stations, such as office space leasing. Co-coordinates seismic evaluations and seismic upgrades projects. Provides project-specific content for use in presentations to the UFSA Board of Directors and communities/members, in preparation for station construction.
Support Services Assistant Chief	35%	\$85,124	20%	\$51,090	Researches property descriptions/locations for fire station rebuilds and new construction. Captures and records the details of properties for fire station constructions. Leads and guides discussions for future fire station design and construction. Researches optional uses and associated fees of portions of fire stations, such as office space leasing. Co-coordinates seismic evaluations and seismic upgrades projects. Provides project-specific content for use in presentations to the UFSA Board of Directors and communities/members, for bonding and bond elections. Meets with individual board members to discuss property and fire station construction issues and strategies.
Finance Purchasing Agent/Contracts	60%	\$74,621	45%	\$61,034	RFP/RFQ/Purchasing processing. Contract coordination and tracking.
Finance Senior Accountant	9%	\$11,283	9%	\$12,054	AR, AP review, bond requisitions, cash receipting review/close, bank reconciliations, capital assets, state transparency, external audit
Finance Senior Accountant	4%	\$4,686	4%	\$5,321	AP entry, cash receipting entry, online payment reporting, impact fee reporting, external audit
Finance Accounting Specialist	2%	\$1,645	2%	\$1,833	UFSA Desktop Deposits
Finance Assistant Finance Director	7%	\$12,974	7%	\$14,148	External audit, financial statements, accounting oversight, online
CFO	15%	\$38,886	15%	\$40,155	payment admin Financial Management, Treasurer
UFSA Clerk	10%	\$10,979	10%	\$11,815	Time needed to fully meet the responsibilities of the Clerk
Records Coordinator	1%	\$749	1%	\$801	Managing UFSA record requests. Retention schedule and archives
ECC Receptionist Director of Communications	3% 1%	\$1,753 \$1,882	3% 1%	\$1,929 \$2,049	Impact fee collection/receipts, phone calls Community Outreach
Community Outreach Specialist	1%	\$983	1%	\$1,047	Community Outreach/Construction Projects/Website Maintenance
		\$444,870		\$381,230	
Overhead Charge	15%	\$66,731	15%	<u>\$57,184</u>	Office Space, IT, supplies, etc.
TOTAL		\$511,601		\$438,414	
	Logs	229,201	Logs	204,647	1
	Fin	165,709	Fin	154,727	
	Admin	113,396	Admin	75,480	
	10	3,295	10	3,560	
		511,601		438,414	